



Indiana Criminal Justice Institute

2008 Annual Report

Indiana Criminal Justice Institute

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Acknowledgements

Members of the ICJI Board of Trustees

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Brian Clouse, Deputy Director

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Foreword

“Staff and the board worked in a collaborative effort to ensure that the ICJI was successful in meeting many programmatic benchmarks.”

On behalf of the Indiana Criminal Justice Institute (ICJI) it is my pleasure to present the 2008 Annual Report. I would be remiss in my duties if I did not thank the women and men of the ICJI for their tireless work in support of Indiana’s criminal and juvenile justice programs and initiatives. This work also encompasses the staff of the ICJI working in partnership with hundreds of law enforcement agencies throughout the state to advance Indiana’s Traffic Safety initiatives. These agencies that receive funding from the ICJI dedicate thousands of overtime hours to conducting special traffic patrols throughout the year in an effort to make Indiana roadways safer for Hoosiers to travel. Lastly, this work involves the staff of the ICJI working on behalf of crime victims throughout the state to ensure that these individuals receive the support and services they need to overcome victimization.

I would also like to acknowledge the distinguished group of women and men who make up our Board of Trustees. Serving as a board member requires a great deal of time and a high level of expertise. The input and tactical guidance they provide ensures that the criminal justice needs of our state are translated into sound policy and outcome-based programs that make Indiana a better place to live, work and play. I am proud to report that staff and the board worked in a collaborative effort to ensure that the ICJI was successful in meeting many programmatic benchmarks, especially in light of fiscal constraints at the state, local and federal levels. In these opening remarks some of the highlights of the year will be mentioned. This is but a prelude to your examination of our on-going efforts that took place throughout this year.

Many of our stakeholders may not be aware that the ICJI has a small but active Research division. During 2008 the Research division embarked upon an exploration of the use of geographic information systems (GIS) to assist in our understanding of the geographic nature of crash patterns throughout Indiana. Ultimately GIS technology aided the Indiana State Police in their development of strategies to reduce crashes and loss of life in our state. The

Research division also worked diligently to standardize a process-oriented program evaluation. Since the ICJI is challenged to make funding decisions with every new grant cycle and funding stream handled by our agency, this work drives our staff to constantly look for “best practices” among our many sub-grantees.

As you read, you will also notice that 2008 marked the fifth consecutive year of lower traffic fatalities and that Indiana increased its seatbelt usage rate to an all-time high of 91.2 percent, up more than two points from last year. The Traffic Safety division reports that in the past two years the seatbelt usage rate has increased nearly seven points, which translates to an estimated 419,553 additional Hoosiers buckling up.

The Drug and Crime division had a particularly challenging year. The Edward Byrne Memorial Justice Assistance Grant (JAG) was cut by 67 percent in 2008. Yet the forward-looking staff at ICJI anticipated the possibility of that budget cut and was able to identify some unused grant funding from an older grant cycle that could be used to offset this shortage. When the contingency funding was added to the \$1.8 million received from the Bureau of Justice Assistance (BJA), our JAG funded sub-grantees only experienced a 30 plus percent cut in their 2008 programming rather than the 67 percent cut experienced by many of our colleagues in other states. This year was also one in which this division crafted equipment grants and reached out to smaller police agencies that had never applied for a grant from the ICJI.

2008 was a year in which the Substance Abuse Services division continued the Indiana Point of Youth initiative, engaging young people from around our state to step up and voice their concerns about problems and issues affecting their communities. These Hoosier leaders of tomorrow developed the “Serve Kids, Serve Time” sticker campaign to address underage drinking. *The Governor’s Commission for a Drug-Free Indiana* awarded 17 grants to several of Indiana’s Local Coordinating Councils (LCC). These \$25,000 grants were awarded to LCCs actively engaged in collaboration with youth organizations. The work to diminish underage drinking and the use of illegal substances is a never-ending effort that requires constant vigilance. In this section of the Annual Report, please take a moment to review the results of the Advanced Criminal Enforcement (ACE) effort. This was an effort supported by the Board of Trustees to examine the affects of highway interdiction to diminish the movement of drugs, and other substances on Indiana highways.

“ In 2008 there was finally recognition that certification professionalized the services these dedicated (i.e. victims’ service providers) professionals provide.”

In addition to the many grants administered by the Victim Services division of the ICJI, this unit received added responsibilities during the year. In May, the ICJI began oversight of the Sexual Assault Victim Advocate Standards and Certification Board (SAVAS&CB). Among other tasks, the mission of this Board is to establish and promulgate voluntary sexual assault victim advocate professional certification standards. The board, providing guidance for the certification process, is composed of a host of practitioners in the field of victim advocacy. As a former police administrator, it has been interesting to observe the evolution of the role of victim advocates. In 2008 there was finally recognition that certification professionalized the services these dedicated professionals provide. The ICJI is proud to play a part in this groundbreaking effort.

The Victims Compensation division of the ICJI made great strides throughout the year towards enhancing the delivery of customer service to stakeholders. In March 2008, the ICJI staff and the board were presented with the findings of the business assessment conducted by Crowe Chizek. Their findings pointed to minor legislative changes, small increases in the number of personnel to be assigned to the unit, and to the creation of a web-based database to streamline and modernize the payment and management of the claims process. At the direction of the board, the search for the federal funds to develop and implement the database has been moving forward. Our Victims’ Compensation staff, the CFO and General Counsel all worked to develop language changes needed in the statutes governing the ICJI’s operations related to servicing victims of crime. Toward the end of the year funding was identified to begin the basic changes to the database. We look forward to the development of a request for proposal to fully complete the database initiative so that we might better serve the victims of crime and those who provide them service.

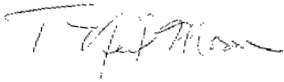
Our Youth division staff remained active around three very important issues; disproportionate minority confinement, mental health issues in the juvenile population and the juvenile detention

alternative initiative (JDAI). During the year, Youth division staff participated in the Indiana Disproportionality Committee. While the work of this committee was broad, ICJI representatives expressed concern regarding disproportionality within the juvenile justice system.

On mental health issues, the Youth division continued to fund Indiana's Juvenile Mental Health Screening, Assessment and Treatment Pilot Project instituted by the Porter County Circuit Court. This work acknowledges that by proper levels of screening youth can be treated more thoroughly for mental health issues rather than simply being detained. Finally, the preliminary work with Marion County on JDAI and the JDAI methodology appear to be promising and may merit further expansion throughout our state.

The ICJI experienced a great deal of activity during 2008. As our staff does its part to promote improved criminal justice strategies and practices, we can look forward into the New Year anticipating new challenges. Our goal is to preserve the integrity of the grants administration process. To that end, we will continue to manage our operations in a manner that promotes accountability, earns the public's trust and inspires confidence in our efforts

Sincerely,



T. Neil Moore, Ed.D.
Executive Director

Agency Overview

Established by Public Law 46 in 1983, the Indiana Criminal Justice Institute (ICJI) serves as the state's planning agency for criminal justice, juvenile justice, traffic safety, and victims' services. The ICJI develops long-range strategies for the effective administration of Indiana's criminal and juvenile justice systems and administers federal and state funds to carry out these strategies.

The ICJI brings together key leaders from the justice system on state, local, and national levels to identify critical issues facing the criminal justice system in Indiana. The agency works to evaluate policies, programs, and legislation designed to address these issues.

The statutory responsibilities of the agency fall into four categories, which include: information systems and technology, research and analysis, policy and planning, and grants administration.

Information Systems & Technology

The Indiana Criminal Justice Institute:

- Designs, develops, and supports systems, which enhance the quality of criminal justice data related to drug and crime control, traffic safety, juvenile justice, and victims' services.
- Facilitates the implementation of reliable, data-driven systems that increase the accuracy, consistency, and efficiency of how traffic data is recorded, extracted, and interpreted.
- Participates in best-practice assessments, trainings, conferences, and events to improve the overall effectiveness of criminal justice and traffic safety programs and the quality of the grants administration process.

Research & Analysis

The Indiana Criminal Justice Institute:

- Collaborates with university partners and other state agencies to increase information sharing, improve the output of data, and heighten public awareness regarding public safety and criminal justice initiatives.
- Develops and implements statistical methodologies to enhance the grants administration process through output and outcome measurements, statistical analysis of data feedback, and maintenance of evaluation measures.
- Acts as a clearinghouse for information and responds to internal and external research requests pertaining to drug, crime, and traffic trends.

Policy & Planning

The Indiana Criminal Justice Institute:

- Advises the governor and the General Assembly on local and statewide substance abuse countermeasures.
- Develops internal communication policies and procedures to ensure criminal justice data is accurate, consistent, and complete prior to dissemination and public release.
- Coordinates policymaking groups to ascertain best practices and other concerns of criminal justice officials.
- Develops and evaluates state and local programs to improve law enforcement efforts criminal justice initiatives.

Grants Administration

The Indiana Criminal Justice Institute:

- Administers funding granted to Indiana from the National Highway Traffic Safety Administration (NHTSA). These funds are awarded to more than 250 state and local law enforcement agencies that devote overtime hours to conduct Operation Pull Over enforcement initiatives throughout the year. These federally funded traffic safety efforts are aimed at preventing death, injuries, and crashes on Indiana's roadways.
- Administers funding granted Indiana from the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, and the National Institute of Justice to law enforcement, prosecutors, courts and correctional facilities to promote coordination and cooperation in the areas of drug control, violent crime and re-entry.
- Administers funding granted to Indiana from the Department of Justice Office of Juvenile Justice and Delinquency Prevention (OJJDP) to promote juvenile justice delinquency prevention, intervention, treatment and address disproportionate minority contact monitoring issues by funding juvenile courts, detention facilities and non-profit agencies.
- Administers funding granted to Indiana from the Office for Victims of Crime (OVC), Victims of Crime Act (VOCA) Assistance, and the Office for Violence Against Women (OVW), to provide assistance, services and training to victims by funding prosecutors, courts, law enforcement and non-profit agencies.

Board of Trustees

In 2008, the ICJI was governed by a 20-member board of trustees representing all components of Indiana's criminal and juvenile justice systems. The board is led by a chair who is appointed by the governor. Trustees appointed by the governor serve an initial three-year term and may be reappointed for additional term(s). The additional term(s) may be four years in length. The board is required to meet on a quarterly basis and at such times as called by the chairman.

Pursuant to IC 5-2-6-5 board members are required to evaluate and disseminate to the public information concerning the cost and effectiveness of the criminal and juvenile justice systems; promote coordination and cooperation for the effective administration of the criminal and juvenile justice systems; establish plans for the criminal and juvenile justice systems and make recommendations concerning the implementation of these plans.

The Board of Trustees is comprised of:

- The governor, or his designee, who shall act as chair.
- The attorney general, or his designee.
- The superintendent of state police, or his designee.
- The commissioner of the department of correction, or his designee.
- The executive director of the prosecuting attorney's council.
- The executive director of the judicial center.
- The executive director of the public defender's council.
- The state public defender.
- Eight persons who are appointed by and who serve at the pleasure of the governor, including:
 - ▲ One sheriff.
 - ▲ One chief of police.

- ▲ One judge of a court with both juvenile and general criminal jurisdiction and; five citizens who have manifested an interest in criminal or juvenile justice, one of whom shall be a member of the state advisory group under the Juvenile Justice Act.

Distinguished Members of the 2008 ICJI Board of Trustees:

John von Arx, Chair

Policy Director
for Public Safety,
Office of the Governor

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Commissioner,
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Susan Carpenter

Public Defender,
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Attorney General,
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Kokomo Police Department,
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Jane Seigel

Executive Director,
Indiana Judicial Center

Matt Strittmatter

Sheriff,
Wayne County

Mark Stuaan

Partner,
Barnes & Thornburg LLP

Leann Weissmann

Judicial Referee,
Dearborn Superior Court

Paul Whitesell, Ph.D.

Superintendent,
Indiana State Police

Eric Koch

Representative,
State of Indiana

Brent Steele

Senator,
State of Indiana

Mark Hartman

Designee,
Indiana State Police

Bruce Lemmon

Designee,
Indiana Department of Correction

Gary Secrest

Designee,
Attorney General's Office

Executive Staff Organization

While the board members set priorities for the agency and monitor progress, in 2008, the day-to-day agency operations was carried out by a dynamic team of staff members from a variety of professional disciplines and backgrounds.

The ICJI's management team consisting of both programmatic and administrative division directors provides leadership oversight in the following areas:

- Communications
- Research and Planning
- Substance Abuse Services
- Drug & Crime Control
- Traffic Safety
- Youth Services
- Victims Services
 - ▲ Victims Compensation

At the beginning of 2008, the ICJI had an approved staffing level of approximately 50 employees and closed the year with approximately the same employees. Additionally, the ICJI was supported by the following full-time executive staff team:



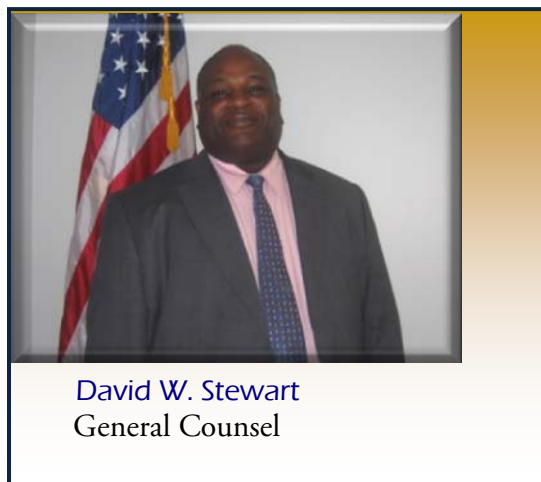
Dr. T. Neil Moore
Executive Director



Brian Clouse
Deputy Director



Mary Murdock
Deputy Director



Executive Director

The ICJI's executive director, who is appointed by the governor, is responsible for the overall management, direction and administration of agency staff members. Under the direction of the board, the executive director implements strategic goals and objectives of the ICJI. The executive director determines agency priorities and provides leadership toward the achievement of the agency's annual objectives.

Externally, the executive director facilitates productive relationships among policymakers, criminal justice agencies, federal partners and other stakeholders throughout the criminal justice system. The executive director is also the liaison, between the agency, the Office of the Governor, and members of the Board of Trustees.

Deputy Directors

In 2008, the ICJI decided to utilize two deputy directors to ensure that each area of the agency received the full support needed to operate in an efficient and effective manner. Additionally, the intent was to combine individual talents and organizational expertise in order to achieve successful outcomes in each programmatic area.

Each deputy director is therefore responsible for managing the programmatic operations of the ICJI and providing guidance and analysis of federal program priorities to the executive and management teams. They also oversee and work with State Personnel to coordinate a variety of human resource functions; including employee training initiatives, developing job descriptions, agency policies, employee benefits, and more.

Lastly, each deputy director acts as chief of staff and, in the absence of the executive director, provides leadership, direction, and policymaking decisions on behalf of the agency.

Chief Financial Officer

Under the direction of the chief financial officer (CFO), the ICJI's finance division formulated and administered \$35,139,803 million in state and federal funds in 2008. The finance division is responsible for ensuring that all operations related to finance are planned, controlled, and accounted for in the state's financial records. The division prepares mandated financial reports for the Office of Management and Budget, the Auditor's Office and federal funding administrators.

The finance division is responsible for procurement of office equipment and supplies, inventory control, employee travel, and employee reimbursement. The division ensures that all fiscal transactions adhere to applicable policies, laws, rules, and regulations as they relate to grants management, contractual agreements, and other financial transactions involving the use of state and federal funds.

General Counsel

The general counsel provides legal oversight to the agency, in areas such as access to criminal justice information, ethics, and security concerns. The general counsel interprets, amends, and modifies all contractual and grant agreements on behalf of the state. The general counsel also directs and oversees the agency's legislative agenda.

Research and Planning

In keeping with its unique function, the Research division's primary focus in 2008 was enhancing the quality of service provided to sub-grantees while maximizing its support of ICJI's programmatic endeavors and key initiatives. During 2008 the Research division spearheaded the following efforts:

- Revised agency's divisional Quarterly Performance Reports.
- Explored the use of Geographic Information Systems technology.
- Developed a proposal for program process evaluations.
- Modified the ICJI Customer Service Survey format and scoring system.

Additionally, during 2008 the Research division continued to manage the agency's university contracts with Indiana University/ Purdue University – Indianapolis (IUPUI) Center for Criminal Justice (the Center) and Purdue University's Center for Roadside Safety (CRS).

2008 Program Highlights

Quarterly Performance Reports

While the Research division's primary focus during 2007 was improving the quality of performance data managed by the ICJI, in 2008 the division sharpened its focus to include redeveloping data collection standards, protocol and reporting methodology. In 2007, all performance measures developed by the Center on behalf of the ICJI's Drug and Crime, Victims' Services, and Youth divisions became a part of each division's 2008 federal award packets. As a result of this new and improved procedural change, sub-grantees are now required to submit their quarterly performance reports (QPRs) pursuant to the terms of their grant agreements.

Sub-grantees able to conveniently access these revised QPRs on the ICJI's website. The Research division is confident that

verification and validation of improved performance data will better support the accuracy and reliability of all sub-grantees' performance information while holding them to a higher standard of accountability. Additionally, QPRs provide a sufficient level of assurance to state, local and federal partners as well as Congress that performance data are credible. Moreover, this method of measuring results will enable each ICJI division to evaluate the effectiveness of all programs receiving federal funding and their benefits to Indiana residents.

Geographic Information Systems

In spring of 2008, Research division staff partnered with the Indiana State Police (ISP) to establish problem identification in areas with high motor vehicle crashes. The Automated Reporting Information Exchange System (ARIES) utilized by ISP as the crash records repository, allows for the assignment of a latitude and longitude (LAT/LON) to each crash location. As a result, this LAT/LON assignment allows for the direction of appropriate mitigation strategies. Using this feature, the Research division was able to provide data, information, and recommendations to ISP regarding areas that would be best suited for concentrated enforcement in both rural and urban areas.

In the fall of 2008 the Research division began utilizing Geographic Information Systems (GIS) software in order to explore its capabilities and value to the division. The GIS software provided the Research division with computer models and data analysis tools to view and manage information about geographic areas. This enables research associates to identify and analyze special relationships and processes that might not be evident otherwise.

The Research division staff used much of 2008 to learn the full functionality of the GIS software in anticipation of the software tool being adopted agency wide.

Program Evaluation

In the winter of 2008, the Research division began to examine the benefits of conducting evaluations of several criminal justice programs that receive funding from the ICJI. A program evaluation is a systematic assessment of the operation and/or outcomes of a program or policy. An evaluation occurs when the operation and outcomes of the program and policy are compared to the set of explicit or implicit standards of what should happen during, and as the result of, the given program or policy. In order to best meet the needs of the ICJI, the Research division decided to pursue the use of process evaluations. Process evaluations focus on how a program is implemented and how it operates. It defines the procedures undertaken and the decisions made in developing the program.

In researching the potential value of the project, the division was able to determine how the evaluation process would benefit ICJI stakeholders. It was determined that conducting a process evaluation would: aid policy makers in determining whether a program should be continued, modified or discontinued; program managers in improving the program to serve their clients in the best manner; and program staff in determining where their time is best invested. Additionally, as the state administrating agency, the ICJI would benefit from the process evaluation in the following ways:

- Funding decisions can be based on effectiveness.
- Grants administration process will become streamlined.
- Agency can tout successful/model programs.
- Recommendations can be made to improve “red flag” programs.

Customer Satisfaction Surveys

In spring of 2008, the Research division revised the design, content, and scoring format of the ICJI Customer Satisfaction Survey. The survey was retooled to include two distinct sections. The first section now contains qualitative

questions regarding general customer service practices for the Institute as a whole, while the second section allows the respondent to specifically comment on the customer service of the division with which they work most often.

Staff of the Research division met with division directors to develop unique qualitative questions specific to the mission of each division. This enabled each division to develop questions for areas where feedback from respondents would be most helpful to ensure the needs of the sub-grantees are being met.

“The Research division has made a concerted effort to engage other state agencies and local communities in accurate and timely data collection initiatives and will continue to work toward its long-term goal of trend analysis for ICJI sub-grantee program performance.”

The General Customer Service section was broken down into questions on both courteousness and helpfulness. Each division section contained roughly 12-15 specific questions, followed by two overall satisfaction questions. Each respondent is asked to make a selection based on a scale ranging from strongly agree to strongly disagree. Each selection on the scale is assigned a certain weight, and each selection is recorded in an Excel score sheet. The Research division then tallies the scores and analyzes the results.

The 2008 survey results will set the baseline to which future survey scores will be compared.

Other Projects

Uniform Crime Report

The Research division worked during 2008 to make Uniform Crime Report (UCR) data readily available to the divisions and sub-grantees via the ICJI website. The Uniform Crime Reports (UCR) contains official data on crime statistics that is reported to law enforcement agencies across the country who

then provide the data to the Federal Bureau of Investigation. The FBI may use this data to examine and identify national crime trends. UCR focuses on index crimes, which include homicide and non-negligent manslaughter, robbery, forcible rape, aggravated assault, burglary, larceny/theft, motor vehicle theft, and arson. UCR is a summary-based electronic reporting system with data aggregated to city, county, state, and other geographic levels. Crime statistics are compiled from UCR data and published annually by the FBI in the *Crime in the United States* series. While most states are required by statute to report data to the FBI, Indiana submits data on a voluntary basis, leaving gaps in the data that either be estimated or left out.

Since comprehensive data is often difficult to obtain in cases where it is not required, the Research division devoted a great deal of time to downloading and compiling all UCR data available for the last three years. A table was designed containing data for Part I crimes for the most recent year. The table was broken down by county and included total arrests for all individuals. It was further separated to show both a grand total of Part I crimes, total of violent crime, total of property crimes, as well as counts for each individual offense. Graphs were also created to illustrate the three year trend for each county for both violent crimes and property crimes. In total, this project entailed compiling data from all of Indiana's 92 counties to create one large table and 184 separate graphs.

The Research division partnered with the Indiana Office of Technology (IOT) to design an interactive map of the state, which browsers to may click on to select individual counties to obtain all pertinent crime information related to that county. The map was completed and posted to the ICJI website in October 2008. The Research division continues to update the table with several years' worth of data. Additionally, to further enhance the quality of reporting, the division created two new tables distinguishing adult and juvenile offenses.

Next Steps

The Research division made significant strides in 2008 alone. The division has made a concerted effort to engage other state agencies and local communities in accurate and timely data collection initiatives and will continue to work toward its long-term goal of trend analysis for ICJI sub-grantee program performance. This will help to ensure appropriate resource allocation while increasing the amount of federal money coming into the ICJI for research-based programs and projects.

Drug & Crime Control

2008 Program Overview: *Doing More with Less*

Drug & Crime Control Federal Awards Funding in Millions				
2000	2001	2002	2003	2004
\$10.3	\$10.3	\$10.1	\$10	\$9.8
2004	2005	2006	2007	2008
\$9.8	\$9	\$3.7	\$5.4	\$1.8

Figure 1: Drug & Crime Control Federal Awards

Justice Assistance Grant (JAG): 2008 Update

In 2008, the Drug & Crime Control division was responsible for the management of seven federal funding streams. The Edward Byrne Memorial Justice Assistance Grant (JAG) program remains the division's largest funding stream. With the addition of a Crime Victim & Witness program, the JAG program now consists of seven purpose areas – up one from 2007.

JAG 2008 purpose areas:

- Crime Victim & Witness Programs – **NEW!**
- Law enforcement programs.
- Prosecution and court programs.
- Prevention and education programs.
- Corrections and community corrections programs.
- Drug treatment and enforcement programs.
- Planning, evaluation, and technology programs.

“In 2008, the Drug & Crime Control division leveraged the impact of JAG funding cuts by using priority funding as a method to focus on funding areas of specific concern.”

In September 2007, the Drug & Crime Control division opened the annual Edward Byrne Memorial Justice Assistance Grant (JAG) solicitation for the funding period January 1, 2008- December 31, 2008. The ICJI granted priority funding consideration to those proposals that focused on the following programming objectives:

- Expansion of treatment services and monitoring of participants for drug and alcohol court programs. This will include an increase in drug courts, OVWI courts, etc. to improve the capacity of these courts to accept more offenders for treatment. **NEW!**
- Multijurisdictional drug and gang task forces with an emphasis on collaborative interdiction efforts.
- Aggressive prosecution of drug and violent criminal offenders.
- Alternatives to secure confinement for appropriate classes of offenders who will benefit from community-based alternatives to traditional punishment.
- Programs for incarcerated offenders within prison and local jail/detention facilities as a component to re-entry.
- Improving data collection and research initiatives, including program evaluations, to enhance research-based decision making.
- Improving criminal and juvenile justice information record systems and technology; including software, hardware, and training for UCR reporting.

In 2008, the Drug & Crime Control division leveraged the impact of JAG funding cuts by using priority funding as a method to focus on funding areas of specific concern.

In addition to the annual JAG solicitation for programs, the Drug & Crime Control division also opened several other grant solicitations, including the annual Residential Substance Abuse Treatment (RSAT) program, two equipment grant programs, and the Advanced Criminal Enforcement (ACE) program.

The division opened the JAG 10K & Under Equipment Grant program in November 2007, to assist state and units of local government in procurement of equipment or services for law enforcement agencies not to exceed \$10,000.00. The funding period for the 10K & Under program was from January 1, 2008- July 31, 2008.

In April 2008, the division opened the JAG 5K & Under Equipment program to assist state and units of local government in procurement of equipment or services for law enforcement agencies not to exceed \$5,000.00. The funding period for the 5K & Under program was from May 1, 2008- August 31, 2008.

JAG Funded Program Award Breakdown

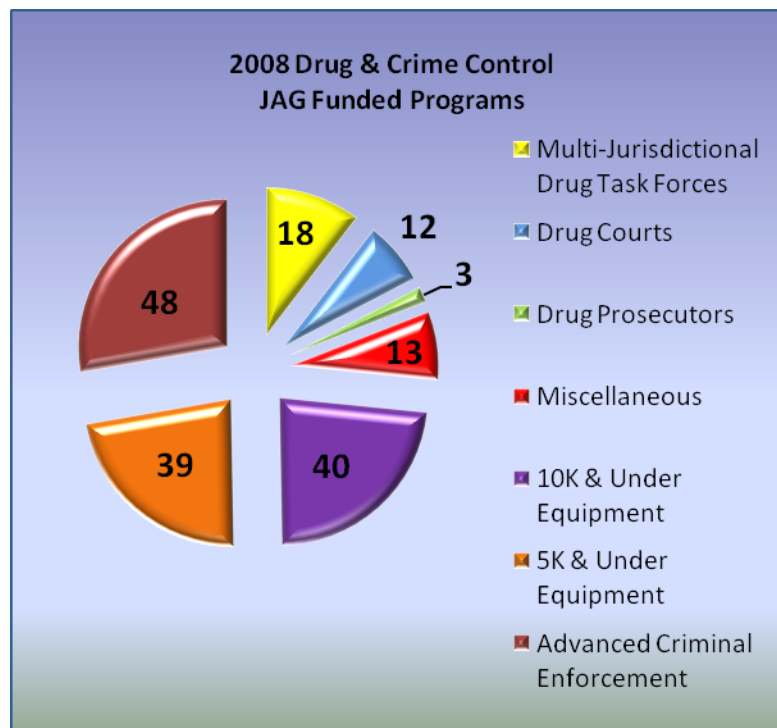


Figure 2: JAG Funded Program Award Breakdown

Residential Substance Abuse Treatment (RSAT): 2008 Update

In 2008, the Drug & Crime Control division funded three RSAT programs throughout the state. The RSAT program was opened in September 2007 for the funding period January 1, 2008- December 31, 2008.

Each program specifically focuses on substance abuse issues that offenders may have and utilizes assessment tools, individualized treatment plans, and aftercare services to develop the inmate's cognitive, behavioral, social, vocational, and other skills to solve the substance abuse and related problems.

The Knox County Jail Community Model Rehabilitation Program was awarded its first RSAT grant from ICJI in 2008. The program focuses specifically on methamphetamine and works in association with *Life after Meth*, which consists of a group of individuals dedicated to combating methamphetamine in Knox County.

Paul Coverdell Forensic Science Improvement Program (Coverdell): 2008 Update

In 2008, the Drug & Crime Control Division once again funded two programs with Coverdell funds; the Indiana State Police Laboratory and Marion County/Indianapolis Forensic Services Agency.

As they did last year, both agencies continued to utilize Coverdell funds to buy critical pieces of equipment in order to provide improvement in timeliness of forensic analysis and reduce backlogs.

National Criminal History Improvement Program (NCHIP): 2008 Update

Although the Drug & Crime Control division did not receive an NCHIP grant in 2007, in 2008 the division received a NCHIP award for the Electronic Disposition project to achieve the following:

- Providing disposition records to ISP and, in turn, the FBI's Criminal History File. The courts will be prompted to send dispositions for all criminal cases to ISP electronically through an interface from Odyssey to CHRIS.
- Linking arrest information to disposition information. By building an interface between the prosecutor system called ProsLink (a case management system used by the majority of prosecutors in Indiana) and Odyssey, the prosecutor will have the ability to file a criminal case electronically in Odyssey ensuring that all the unique identifiers from the arrest accompany the defendant when the case is created and disposed of in Odyssey.

- Improving the quantity and quality of disposition data. Although Indiana has greatly improved the amount of disposition data entered into the state database, this project will build on and enhance these efforts. Odyssey will facilitate the input by users of the required data fields on forms prescribed by ISP when a disposition occurs in a criminal case.
- Ensuring accurate sentencing. Prosecutors will have more complete conviction data for repeat offenders when they are awaiting sentencing by the court.
- Providing timely data. Disposition data should be sent to ISP within 30 days of the disposition event. Many records are sent outside of this 30 day window and some records are never sent. This proposal will ensure that records are sent to ISP electronically as soon as the disposition occurs in Odyssey.
- Disposition on domestic violence misdemeanor convictions. Another benefit of this project will ensure that all dispositions in not only misdemeanor but felony domestic violence cases are sent by the court and received by ISP in real time.
- Accuracy and quality controls. JTAC and ISP will work together to establish the appropriate NIEM information and data quality and reports will be generated whenever records are rejected or other errors occur. These reports will be utilized to make sure that all records that are sent from the courts actually are placed on the state repository correctly.
- Help reduce the backlog of missing dispositions. There are limited resources dedicated to researching and reducing the current backlog of missing dispositions or missing arrest cards. Those resources will be able to focus on the older cases and reduce the backlog that currently exists.

Bullet Proof Vest Partnership (BPV): 2008 Update

In 2008, the Drug & Crime Control division provided funding to three universities and one correctional facility to purchase bullet proof vests. With these funds these recipients were able to purchase the following:

- Indiana State University – 21 vests
- Indiana University South Bend – 3 vests
- Indiana Department of Correction – 32 vests
- Indiana University/Purdue University Indianapolis – 37 vests

Protection Order Registry: 2008 Update

The next step for the Protection Order Registry (POR) project is to identify additional funding to deploy Indiana Protection Order Registry in all 92 counties. At the end of the 2008, 69 counties in the state of Indiana were utilizing in the Protection Order Registry. Since January 1, 2007, there have been a total of 48,887 orders processed.

In 2005, more than 83 Hoosiers died as the result of domestic violence. More than 9,000 adults and children sought emergency shelter as a result of an unsafe home situation. Protection orders are an important tool to help protect victims of domestic violence and their families, but court orders are ineffective unless the information reaches local and state law enforcement officers who enforce them.

The Indiana Protection Order Registry links Indiana courts issuing Protection and no-contact orders to the State Police's Indiana Data and Communication System (IDACS) and the FBI's National Crime Information Center (NCIC). The POR enhances the way in which orders are processed, which:

- Accelerates information-sharing by providing complete records in a timely fashion.
- Ensures data accuracy and consistency.
- Enhances state and national databanks.

- Increases protection across state lines as well as within Indiana.
- Reduces administrative work by local officers who currently re-type order into IDACS.

Trainings, Events & Highlights

In February 2008, the Bureau of Justice Assistance (BJA) selected Indianapolis as the host city for the annual Midwest Regional Conference, which includes a total of 12 states. The ICJI was charged with assisting BJA with the planning and facilitating of the conference. Staff of the ICJI was also selected to preside over a conference workshop concerning the Advanced Criminal Enforcement Initiative, which was recognized by BJA as successful regional program.



Bureau of Justice Assistance Director (2008), Domingo Herraiz presides over the Midwest Regional Conference; Policy & Safety Advisor, John von Arx (right).

Also in February 2008, staff from the Drug & Crime Control division in partnership with staff from the Substance Abuse Services division, led a session at the Indiana Drug Enforcement Association Conference. The annual conference is attended by law enforcement officers who conduct narcotics investigations across the state. The conference provided a great opportunity for staff of the ICJI to meet with sub-grantees and discuss drug issues facing local communities.

The Drug & Crime Control division Director and Research Manager were invited to present at the Indiana D.A.R.E. conference in July 2008. The staff specifically addressed grant funding opportunities, grant writing, and performance measures.

Additionally, staff the Drug & Crime Control and Victims Services divisions was asked to represent the ICJI at the Project Resource Fair and Grant Workshop in the 9th Congressional District of Indiana. Staff used this as an opportunity to reach raise awareness among local communities about the Institute's grant programs and other available funding opportunities.

The National Sheriff's Association Conference was held in June 2008 in Indianapolis. Sheriff's from across the country were in attendance to learn about new initiatives, equipment, technology, and topics in the criminal justice field. Staff members from the Drug and Crime Control division attended several conference sessions and met with many Indiana Sheriff's and current sub-grantees. This was a great opportunity for the Division to learn about current topics including information sharing initiatives and methamphetamine.

“ In 2008, the Drug & Crime Control division was able to successfully perform site visits of all federally funded JAG sub-grantees.”

In July 2008, the Drug & Crime Control division sponsored the State and Local Anti-Terrorism Training (SLATT) workshop for campus law enforcement officers. Over 60 campus law enforcement officers were in attendance representing 16 of Indiana's colleges and universities. This training was funded by the Institute for Intergovernmental Research (IIR) in partnership with the Bureau of Justice Assistance.

The 2008 Annual National Criminal Justice Association (NCJA) Conference was held in August, 2008 in Louisville, KY. The Drug & Crime Control division director and executive staff members attended the conference to learn about federal funding opportunities, and exchange best practices about innovative crime fighting initiatives

In September 2008, the Drug & Crime Control division director and other ICJI staff members attended the National Association of Justice Information Systems (NAJIS) Conference. During this conference ICJI staff was able to learn more about justice integration issues and information sharing, which are both critical components of the criminal justice system.

In 2008, the Drug & Crime Control Division was able to successfully perform site visits of all JAG funded sub-grantees. Sub-grantees were assisted by the program manager grant manager on financial management, grant writing, and technical assistance. This was a great opportunity for the division to meet with sub-grantees in a close environment and specifically discuss each program's goals and objectives.

Indiana Meth Watch

Illegal meth labs remain a significant problem in many communities throughout the state of Indiana. During 2008, the ICJI relied on state, local and community



partnerships to examine and combat this very unique drug crisis that is plaguing many Indiana communities. As communities became increasingly aware of the state's efforts to combat meth, a growing number of concerns were raised by home and property owners, contractors, and the general public regarding methamphetamine contamination and cleanup.

In response to these concerns, the Indiana Department of Environmental Management (IDEM), in conjunction with Indiana Meth Watch developed comprehensive guidelines,

which outline specific actions that homeowners can take to decontaminate their property safely and responsibly. The information was distributed to these groups by the Indiana State Police, Methamphetamine Suppression Section (part of ISP), IDEM, and the Indiana State Department of Health.

During 2008, Meth Watch also partnered with Purdue University Extension Office, Farm Bureau, Indiana AgriBusiness Council, and the Indiana Department of Agriculture to execute Phase Four of Indiana's Meth Watch strategy. This phase tasked state and local partners with distributing comprehensive kits containing materials designed to assist local communities and farm cooperatives in the fight against the illegal manufacture, distribution and use of methamphetamine.

In 2008, the following materials and information were distributed to Indiana residents as part of the state's Meth Watch public awareness efforts:

- Brochures- 2,000
- Tank Stickers- 125
- Tamper Tags- 41,000
- First Responder Tip Cards – 38,000
- Employee Home Visitor Tip Cards – 48,500
(provided to individuals who work in or near homes where a meth lab is present.)
- Property Owner Tip Cards – 37,500

“ During 2008, the ICJI relied on state, local and community partnerships to examine and combat this very unique drug crisis that is plaguing many Indiana communities.”

Trainings & Events

In 2008, Indiana Meth Watch developed PowerPoint trainings for the Indiana Department of Child Services

(DCS), law enforcement, and medical personnel. These trainings provided a detailed overview of the Drug Endangered Child Protocol. The protocol ensures that drug endangered children receive protection, advocacy, and support. The DEC Protocols can be found on the Department of Child Services website <http://www.in.gov/dcs/2353.htm>

Next Steps

Going forward, the Drug & Crime Control division anticipates an increase in JAG funding. Increased funding will allow the ICJI to move forward with new projects to advance criminal justice initiatives. The ICJI is committed to funding programs that achieve measurable results, equipped with the necessary (technology) tools to assist law enforcement courts, prosecutors, and other criminal justices agencies in the state.

The Drug & Crime Control division is currently considering moving from multi-jurisdictional drug task forces; consisting of multiple county sheriff's departments and city police departments to a regional concept using the Department of Homeland Security districts as the 10 Regional Drug Enforcement Groups. Not only with this enable the leveraging of funds, but will also allow for total state coverage of undercover narcotics investigations and drug enforcement.

Governor's Commission for a Drug-Free Indiana

Jeff Barber

Matt Bell

Jim Bobe

Mark Branch

Steve Camilleri

Steve Clouse

Bruce Copple

Dr. Timothy Kelly

Dennis Kruse

Melissa Long

David Lusby

Ryan McCann

Wyatt Mullinax

Don Parker

Ike Randolph

Earline Rogers

William Sleva

Vernon Smith

Substance Abuse Services Division



The Governor's Commission for a Drug-Free Indiana

The mission of the Substance Abuse Services division is to reduce the incidence and prevalence of substance abuse and addictions among adults and children in Indiana. The division supports the work of the Governor's Commission for a Drug-Free Indiana, the Meth Free Indiana Coalition, and 92 Local Coordinating Councils (LCCs) to combat substance abuse. The division works to create a comprehensive, unified, and integrated response to methamphetamine and other drugs.

2008 Funding Update

In 2008, the Commission awarded 21 \$1,500 training grants to Local Coordinating Councils (LCCs) to attend a national workshop, which specifically targeted coalitions. The Commission also awarded 17 \$25,000 grants to LCCs who engaged in a collaborative partnership with a youth serving organization to provide an evidence-based prevention program. The grantees include:

- Bartholomew County Substance Abuse Council
- Clark County Youth Coalition
- Crawford County Council for a Drug-Free Community
- Floyd County ATOD Task Force
- Hamilton County Council on Alcohol and Other Drugs
- Hancock County: Neighbors Against Substance Abuse
- Harrison County Substance Abuse Prevention Coalition, Inc.
- Huntington Local Anti-Coalition Efforts (LACE)
- LaGrange Communities Youth Centers, Inc.

- Miami County Local Coordinating Council
- Montgomery County AHEAD Coalition
- Drug Free Noble County, Inc.
- Orange County Families in Action
- Drug Free Randolph County, Inc.
- Drug Free Community Council of Healthy Communities Initiative
- Drug & Tobacco Free Starke County
- Partnership for a Drug Free Wayne County

2008 Program Overview

Indiana Point of Youth: 2008 Update



In April 2008, the Indiana Point of Youth (POY) launched a “*Serve Kids, Serve Time*” sticker campaign specifically aimed at adults over the age of 21 who are likely to purchase alcohol for minor consumption.

After researching various sticker campaigns in Indiana and other states, this initiative was developed in October 2007, by POY students who were at the time, members of an Underage Drinking Taskforce. The effort was implemented in partnership with Indiana retail establishments and relied on these retailers to place the “*Serve Kids, Serve Time*” stickers on cases of alcohol, doors to coolers containing alcohol, kegs, and other prominent points of sale. In addition to the strong cautionary message, the stickers displayed the (Indiana Code) penalty for purchasing alcohol for minors.

“While most of our outreach efforts are community-based, our goal is to call statewide attention to the problem of adults contributing to underage drinking, as we find that in many instances, alcohol is purchased by older siblings, friends, and even parents.” - Michael Timm, former POY Student

In November 2008, POY held its Third Annual Indiana Advocacy Movement summits in November of 2008. The summit convened 100 high school students representing 28 counties across the state.

During the weekend summit, students discussed topics such as Random Drug Testing, Underage Drinking, and Over the Counter/Prescription Drug Abuse. Students attended the summit in teams and were charged with developing action plans to address the issues raised during the summit in their respective communities. Students were also given the opportunity to apply for mini-grants for up to \$1,000 to assist with the costs associated with their proposed community action plans. Twelve student teams applied for the \$1,000 mini-grants and 12 were awarded, totaling \$12,000 in grants to fund community action plans designed to reduce the incidence of underage drinking and drug abuse among Indiana teens.

In 2008, the Substance Abuse division also coordinated and hosted three Middle School Summits. The events were held in Noblesville, Sellersburg, and New Albany. More than 200 students participated in the daylong event to discuss proactive ways to prevent middle school age youth combat alcohol and methamphetamine use among middle school.

2008 Mini-Grant Breakdown	
Organization	Project
Green County Grant & Professional Development Consortium	<i>Our Voice, Our Choice: A Detour Away from Alcohol</i>
West Central High School	<i>Dare to Take a Stand</i>
Rushville High School	<i>O.D. on Awareness</i>
Crawford County School Corp.	<i>Project I AM</i>
King's Daughter's Hospital	<i>Mass Mailing on Dangers of Underage Drinking</i>
Neighborhoods Against Substance Abuse	<i>Too Good for Drugs and Violence</i>
Eastern Hancock SADD	<i>Crash Test Dummies – A New Chapter</i>
Mooreville High School	<i>Alcohol = Trouble</i>
Drug Free Randolph County	<i>Operation Pill Drop</i>
South Central High School	<i>Don't Pop 'em, Drop 'em!</i>
Richmond High School	<i>Think Before You Drink</i>
<i>Pike Central High School</i>	<i>SADD Movie Night and SADD Scavenger Hunt</i>
<i>Boys and Girls Club of Harrison County</i>	<i>Death Could be One Drink Away</i>

Figure 3: 2008 Substance Abuse Services Mini Grant Breakdown

Impacting Indiana

Advance Criminal Enforcement (ACE): 2008 Update

On December 14, 2007 the ICJI Board of Trustees approved a \$500,000 allocation of Byrne/JAG funds to continue to Indiana's Advanced Criminal Enforcement (ACE) project. These dollars were specifically set aside to fund overtime salaries of officers working the scheduled ACE blitzes.

A solicitation was subsequently released by the ICJI for law enforcement agencies to participate in the mobilization covering four Interstate highways. The ACE programs assisted state and local police officers with overtime funding for drug interdiction efforts on Indiana's major interstate highway systems. Four separate blitz programs were conducted during 2008. A summary of these efforts are outlined in Appendix A: Substance Abuse Services – Ace Drug Interdiction Blitz Activity Report.

ACE is comprised of federal, state and local law enforcement agencies and was created to address drug-related crimes, specifically the transportation and distribution of illicit drugs in the state. The first ACE blitz was conducted along Interstate 70, with 12 agencies participating in the project. It began in February 2008 and ended in April 2008. The second Ace blitz took place on Interstate 65-N, with a total of 12 agencies participating spanning from June, 2008 through August, 2008. Blitz three was conducted in conjunction with blitz two, but took place along Interstate 69-N and was also carried out by 12 law enforcement agencies. The final ACE blitz took place on Interstate 65-S. The effort began in September, 2008 and ended in November, 2008 with a total of six agencies participating.

ACE Performance Measure Data

2008 Advanced Criminal Enforcement Performance Measure Data					
Location of Seizure	I-70	I-65N	I-69	I-65S	Totals
Number of Arrests	92	119	228	62	501
Number of Searches	651	411	588	198	1848
Amount of Drugs Seized	295,901.11	3,995.10	0.00	830.00	300,686.21
Cash	\$126.54	\$87.39	\$12.64	\$35.68	\$262.25
Marijuana (oz)	8256.36	9.20	125.20	0.00	8390.76
Cocaine (g)	0.00	0.02	0.00	0.00	0.02
Heroin (g)	0.00	0.00	0.00	0.00	0.00
Methamphetamine (g)	1.00	5.00	2.00	0.00	8.00
Firearms	1	5	2	0	8

Figure 4: 2008 ACE Performance Measurement Data

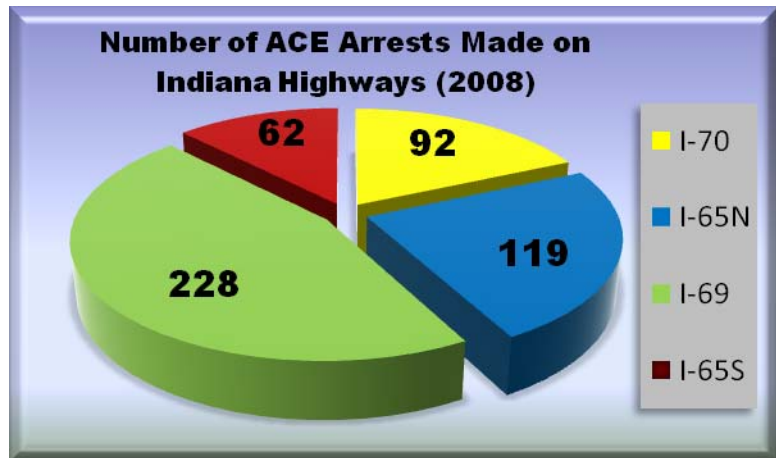


Figure 5: 2008 ACE Highway Arrest Data

Next Steps

The ICJI, along with community partners will again host the nationally recognized Desert Snow Criminal Interdiction training for Indiana Law Enforcement officers. This hand-on training gives officers the opportunity to enhance and develop criminal interdiction skills in the areas of drug trafficking, mobile meth labs, transportation of weapons of mass destruction and human trafficking.

In 2009, the City of Indianapolis will host the National Drug Interdiction and Assistance Program, (DIAP) Conference. The ICJI will sponsor up to 100 Indiana officers to attend and participate on the planning committee to host the conference.

Victims' Services Division



As the state's administering agency of Victims of Crime Act (VOCA) and Violence Against Women Act (VAWA)

funds, the ICJI's Victims Services division monitors the activities of all sub-grantees and conducts desk reviews and site visits to ensure that awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts and grant agreements. This level of oversight also ensures that set performance goals are achieved.

2008 Federal Funding

Victims Assistance Grants	
Funding Stream	Program Information/ Purpose Areas
<i>Victims of Crime Act (VOCA) Assistance Grant</i>	Established in 1984, Victims of Crime Act (VOCA) grants are awarded to agencies located within law enforcement, courts, corrections, and not for profit agencies. As the state administering agency, the ICJI receives and administers approximately \$7.5 million per year to sub-grantees whose services assist with domestic violence shelters, victims' advocates, local law enforcement programs, and support programs associated with the state coalitions.
<i>Office on Violence Against Women (STOP) Grants</i>	Established in 1994, the Violence Against Women Act brought about the implementation of the STOP Formula Grants. These grants are designed to address needs and issues resulting in crimes against women, such as domestic violence, sexual assault, dating violence, and stalking.

Figure 6: Victims Assistance Grant Purpose Areas

Victims Services Division Federal Awards	
Funding Stream	2008
Child Abuse	\$972,235.00
Domestic Violence	\$1,981,493.00
Sexual Assault	\$830,577.00
DUI/DWI Crashes	\$177,598.00
Survivors of Homicide Victims	\$147,112.00
Assault	\$190,014.00
Adults Molested as Children	\$122,559.00
Elder Abuse	\$74,772.00
Robbery	\$160,670.00
Other Violent Crimes	\$211,765.00
Total Awarded to Underserved Populations	\$1,084,490.00
Total Awarded	\$4,868,795.00

Figure 7: Victims Assistance Funding Streams

2008 VOCA Awards by County

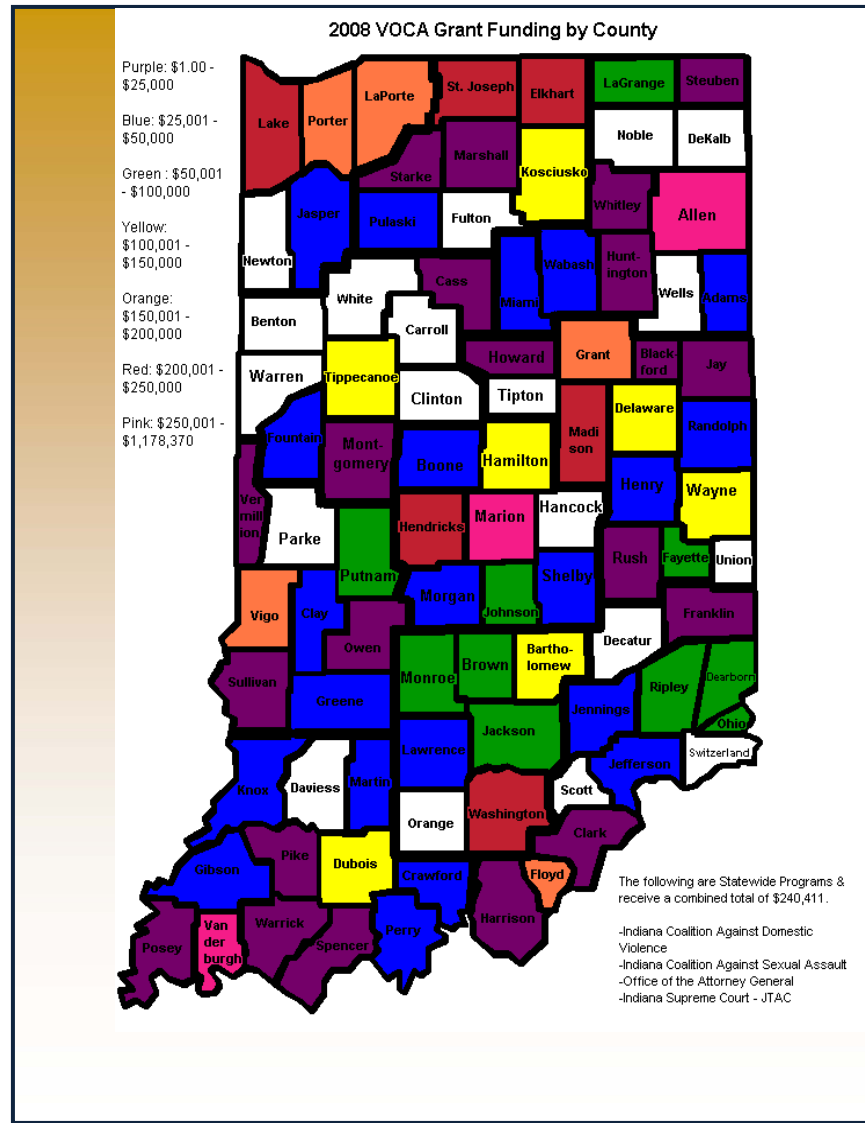


Figure 8: 2008 VOCA Awards by County

Compliance Monitoring

As the state's administering agency of Victims of Crime Act (VOCA) and Violence Against Women Act (VAWA) funds, the ICJI's Victims Services division monitors the activities of all sub-grantees and conducts desk reviews and site visits to ensure that awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts and grant agreements. This level of oversight also ensures that set performance goals are achieved.

In 2008, the following counties with existing programs received site visits.

VAWA		VOCA	
Delaware	1	Henry	1
Hancock	1	Delaware	1
Madison	4	Hendricks	3
Marion	5	Floyd	3
Cass	1	Hamilton	1
Putnam	1	Cass	1
Grant	1	Delaware	1
Hamilton	2	Grant	5
Hendricks	2	Jay	1
Johnson	1	Jennings	2
Porter	2	Johnson	1
Randolph	1	Lake	1
St. Joseph	1	LaPorte	1
Grant	1	Madison	5
Lake	1	Marion	6
Tippecanoe	1	Porter	1
Warrick	1	Randolph	1
Total	27	Rush	1
		Shelby	1
		Tippecanoe	2
		Vigo	1
		Warrick	1
		Wayne	1
		Total	42

Figure 9: 2008 VOCA/VAWA Site Visits by County

In addition, the following programs receiving new funding received site visits in September and October of 2008.

- Indiana Supreme Court, Division of State Court Administration, Protective Order Registry
- Turning Point Programs for Victims of DV in Shelby, Brown, and Bartholomew Counties
- Southern IN Regional Alliance to prevent Exploitation in Harrison County
- Family and Children First in Floyd County
- Jennings Co. Council on Domestic Abuse, Vernon IN
- Family Justice Center of St. Joseph County (two new programs)
- Starke Co. Prosecutor's Office, DV deputy prosecuting attorney's office
- Desert Rose Foundation, Inc., in Morgan County
- Hendricks County Sheriff's Department, Danville
- Elwood Police Department, Madison County
- Clinton County Prosecutor's Office, Frankfort
- Wabash Valley Hospital/Attica branch, Attica
- Adams-Wells Crisis Center, Decatur
- Crime Victim Care of Allen County, Inc. Fort Wayne
- Huntington County Child Advocacy Center, Huntington
- Miami County Prosecutor's Office, Peru

VOCA Performance Measures

2008 VOCA Performance Measures	
Number of Victims Served (by type of victimization)	
Child Physical Abuse	11,692
Child Sexual Abuse	18,279
DUI/DWI Crashes	3,177
Domestic Violence	56,379
Adult Sexual Assault	6,134
Elder Abuse	676
Adults Molested as Children	2,437
Survivors of Homicide Victims	3,213
Robbery	448
Assault	15,776
Other (Theft/burglary/ Trespass/Rec. Stolen Property: 19,098; Stalking/ Harassment/ Intimidation: 6,739; Fraud/ Forgery/ID Theft/ Check Deception: 4,793; Property Crimes: 1,302; Motor Vehicle/Traffic Offenses: 274; Neglect/non-support of child: 2,690; Children in protective custody: 1,095; Witness to a crime: 52; Other non-specified crime: 13,812)	49,855
Total Victims Served	172,106

VOCA Performance Measures (Con't)

Services Received (by number of victims)	
Crisis Counseling	62,769
Follow Up	187,426
Therapy	14,614
Group Treatment/ Support	40,658
Shelter/ Safe House	16,918
Information/ Referral (In-Person)	119,176
Criminal Justice Support/ Advocacy	175,743
Emergency Financial Assistance	5,549
Emergency Legal Advocacy	19,582
Assistance in Filing Compensation Claims	12,743
Personal Advocacy	154,019
Telephone Contact Information/ Referral	190,524
Crisis Hotline Counseling	44,983.00
Other (Safety Plan: 207; Transportation: 128; Language Advocacy: 16; Victim Notification: 1,459; 911 Cell Phones: 15; Referral by phone: 218; Fax Correspondence: 26; Forensic Interview: 512; Child Interviews: 1,775; Online Information: 96; Medical/ Forensic Exam: 176; CASA/ Child Advocacy Center: 593; Photos Taken: 75; Mail Correspondence: 1,925; Assessment & Education 51; Restitution: 63; Other Unspecified: 17,153)	27,761.00

Figure 10: 2008 VOCA Performance Measures

2008 Program Updates: Victim Services Division Welcomes the Sexual Assault Victim Advocate Standards and Certification Board

In May, 2008 the Victim Services division assumed responsibility for the Sexual Assault Victim Advocate Standards and Certification Board (SAVAS&CB) as

well as the Sexual Assault Victim Assistance Fund from the Indiana Commission for Women.



The mission of the Board is to establish and promulgate voluntary sexual assault victim advocate professional certification standards, to grant certification to individuals who qualify for the designation of Indiana Certified Sexual Assault Victim Advocate (ICSAVA) and to administer the sexual assault victim assistance account.

Indiana is one of the few states that has legislated a voluntary professional certification standard for advocates for victims of sexual assault. In doing so, the state is acknowledging and supporting, through professional recognition, the many paid



Members of the National Guard and civilian advocates brainstorm ideas.

and volunteer advocates and the specialized work they perform.

Certification recognizes their skill, their commitment and level of training and conduct in a highly demanding position.

In Indiana, as in the nation, sexual violence and assault impacts women, children and men across all spectrums of race, cultural and economic backgrounds. National data reflect that every 2.5 minutes someone in the United States is sexually assaulted. Crimes include rape, assault by an intimate partner, incest and child sexual molestation, pornography and human trafficking. Each year in Indiana over 2,000 victims of sexual assault seek medical assistance. The Indiana Coalition Against Sexual Assault reports anecdotally that many more do not report or seek assistance following assaults.

The Board's goal in implementing a voluntary credentialing program is ultimately to better serve these victims of sexual assault and to help them through the process from hospital to recovery, including the courtroom. By designing a voluntary program of professional standards and by determining prerequisites such as education, experience and training, the Board believes that professional standards for all victim services personnel will be positively impacted.

Board members are appointed by the governor and must include professionals as designated in the state statute:

- A member recommended by the prosecuting attorneys council of Indiana
- A member from law enforcement
- A member representing a rape crisis center
- A member recommended by the Indiana Coalition Against Sexual Assault
- A member representing mental health professionals
- A member representing hospital administration
- A member who is a health care professional (as defined in IC 16-27-1-1) qualified in forensic evidence collection recommended by the Indiana chapter of the International Association of Forensic Nurses
- A member who is an employee of the Indiana Criminal Justice Institute

- A member who is a survivor of sexual violence
- A member who is a physician with experience in examining sexually abuse children
- A member from the Indiana State Department of Health Office of Women's Health
- A member from Indiana Family and Social Service Administration

Members of the Board serve a four year term and not more than seven members appointed may be of the same political party.

To date, Board and sub-committee members have researched



Major General R. Martin addresses military and civilian sexual assault advocates.

the certification standards in other states and similar certification processes in other professional fields. In developing training content components for pre-requisite and advanced level training members have researched twelve other programs and have had presentations on current in-house training curriculum from four in-state rape crisis centers

and programs. The Board also welcomed Lt. Colonel Pam Moody, Education Services Officer for the Indiana National Guard's Sexual Assault Response Team (SARC) to provide an overview of the military's 40 hour SARC advocate training program.

On May 21, 2008 the Board supported a joint meeting of military and civilian sexual assault advocates at Stout Field. Initiated by Anita Carpenter, Executive Director of the Indiana Coalition Against Sexual Assault (and SAVAS&C Board member) and Major General R. Martin Umberger, Adjutant General of the Indiana National Guard, this meeting brought together military and civilian advocates to

share training and ideas. The ultimate goal of this collaboration is to build a relationship where advocates on either side can best serve victims.

Board members anticipate completion of the training and standards components of the certification process in the spring of 2009 and plan to enter the proposed package into the State rules promulgation process in May, 2009. Following public hearings and review and revision, the standards and certification process should be adopted into Administrative Rule in the fall of 2009. Once in place, the Board will set fees and administer the certification process including the approval of certification-level training programs, the certifying of individuals and maintenance of the program as well as the continuing education and renewal requirements.

Under Chapter 6 IC 5-2-6-23 the Board is also charged with administering the Sexual Assault Victims Assistance Account. Funds in this account are collected by the county courts as fees from individuals convicted of sex crimes. As the account administrator the SAVAS&SB works with the Indiana Coalition against Sexual Assault to award funds to support the work of rape crisis centers across the state. An average of \$50,000 is collected and awarded each year.

OVW – STOP Funding Allocations’ Formula

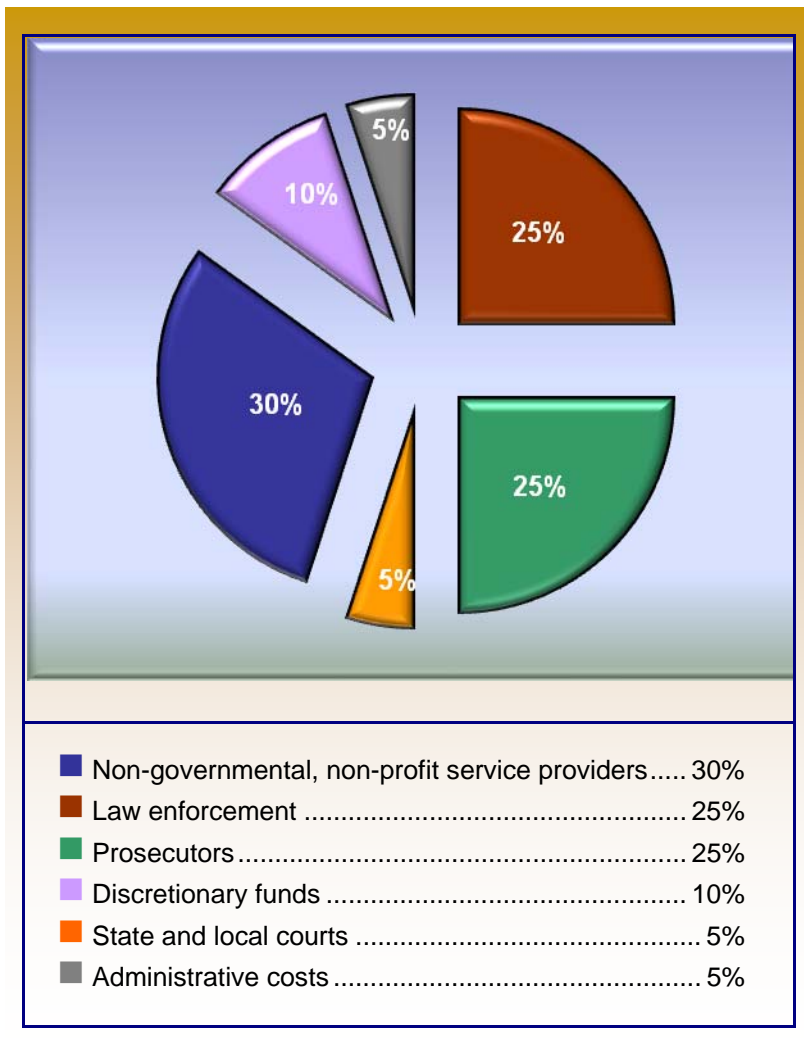


Figure 11: OVW STOP Funding Allocations' Formula

2008 STOP Grant Funding by County

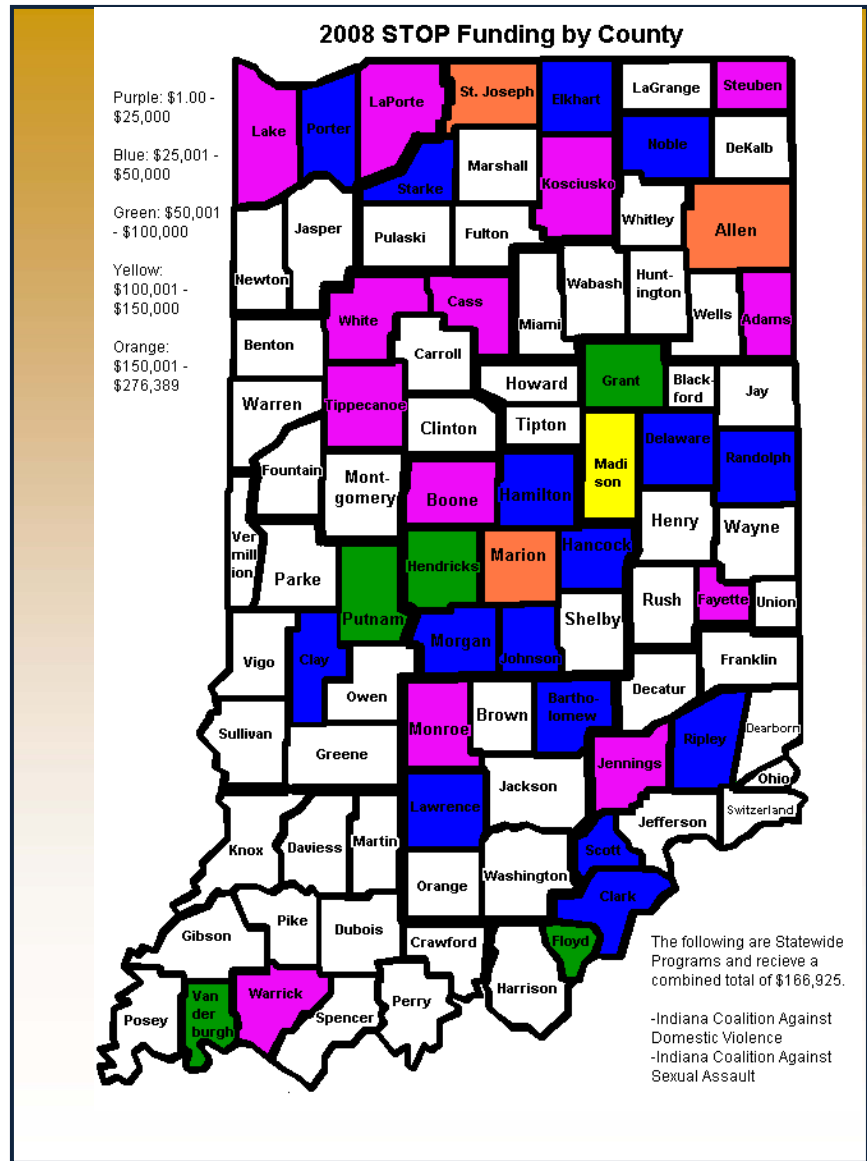


Figure 12: OVV STOP Grant Funding by County

2008 Highlights

National Crime Victims' Rights Week

In an effort to raise awareness among Hoosiers about the devastating and far-reaching impact that crime has on victims and on communities as a whole, the ICJI encouraged all Hoosiers to extend their support of this national initiative as well. With the theme "Justice for Victims, Justice for All," NCVRW was observed across the nation and throughout Indiana during the week of April 13–19, 2008.



Victims Advocate, Anita Carpenter sets out on a walk to raise awareness on behalf of victims' rights.



ICJI Deputy Director, Brian Clouse, discusses efforts to support and promote services for Indiana victims.

Next Steps



Long range plans for the Victim Services division include enhancing the level of customer service provided to sub-grantees through site visits, increased desk monitoring, and training sessions, either regionally or by teleconference. The division soon will implement the STOP Plan to address the needs of underserved populations, targeting areas that have been identified by demographics as needing funding to address gaps in services.

The division will process new applications for the upcoming grant cycle and established a Grant Review Team to aid in this process. This team is comprised of staff members and professionals in the victims' services field. The division also will contact the STOP Task Force for feedback related to the review team's recommendations.

In spring 2008, the division sent customer satisfaction surveys to sub-grantees to evaluate the services provided by the division and highlight any areas of concern. In response to feedback received from the customer satisfaction surveys, the division will constantly strive to provide quality service to its programs and agencies.

The division will also resume planning and preparing to conduct sub-grantee regional training sessions. The goal is to extend the training sessions to include specific grant writing strategies and aid the programs in the process with more in-depth information.

Victims' Compensation Division

2008 Highlights

In 2008, the Victims Compensation division continued to build upon improvements made in 2007 in the administration of the Victims Compensation Fund. As reported in 2007, the ICJI's Victims Compensation division partnered with Crowe Chizek & Company in an effort to streamline and expedite how claims for sex and violent crimes are processed and paid. Additionally Crowe Chizek analyzed the backlog of claims submitted to the division from 2000 to 2007. The analysis included applications submitted for sex and violent crimes. Upon this review, the Backlog and Revenue Analysis report was delivered from Crowe Chizek to the ICJI in March, 2008. The Victims Compensation division used a great deal of the information and recommendations outlined in the report to establish key benchmarks for 2008.

Following is a listing of the accomplishments that resulted:

Backlog payments of violent crime claims that had been filed from 2000 through December, 2005.

Backlog payments of sex crime claims that had been filed from 2007 through August, 2008.

During 2008, the Victims Compensation division paid in excess of \$4.6 million in claims from the Fund.

Total Victims Comp Applications Received- Categorized by Type

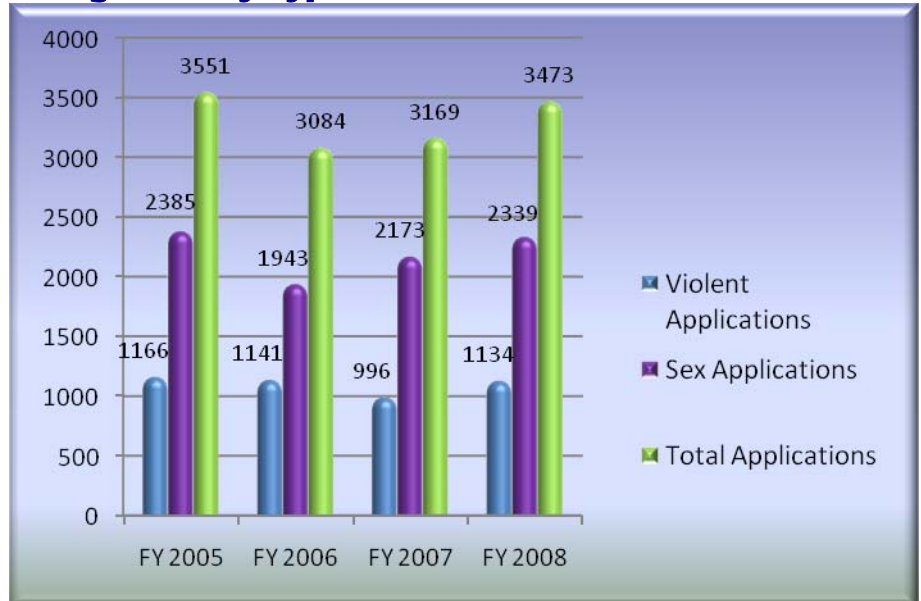


Figure 13: Victims Comp Applications Received

Violent Crimes & Sex Crimes – Expenses Paid

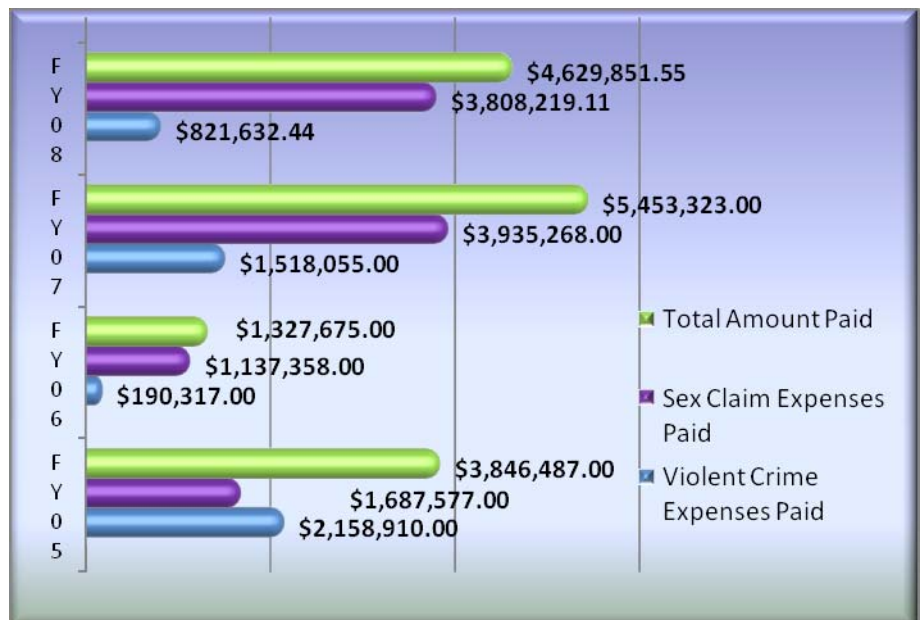


Figure 14: Violent Crimes & Sex Crimes – Expenses Paid

Trainings & Events

In honor of National Crime Victims Rights Week, the Victims Compensation division, in April, 2008 partnered with the Indiana Department of Correction to distribute a packet of victims related informational materials to more than 800 agencies throughout the state. The purpose of this mass mailing was to raise awareness among Hoosiers and service providers alike about crime victims' rights and support services available throughout the state.

The Victims Compensation division also provided comprehensive trainings throughout the year to allied agencies, detailing sex and violent crime applications. Groups that attended these trainings included, victim advocates, prosecutors, law enforcement representatives, SANE nurses, funeral directors, and hospital personnel. These trainings proved to be mutually beneficial, as staff from the ICJI's Victims Compensation division was able to meet, in person, individuals from partnering agencies, who they work with on a daily basis, thus strengthening critical relationships.

Victims Comp 2008 Calendar of Events	
Event	Date
BJA Regional Conference	February 13
INCASA Annual Conference	March 4 - May 8
Victim's Comp Training: Forensic Nurse Examiner Class	April 16
ROC-A-THON	April 17
National Crime Victim's Rights Week Event	April 28
National Association of Crime Victim Compensation Board (NACVCB) Regional Conference	April 6 - August 8
Victim's Comp Training: Crown Point (w/DOA @Atty. Gen.)	May 19
Victim's Comp Training: Danville Sheltering Wings Domestic Violence Shelter	May 20
Victim's Comp Training: 2008 Sexual Assault Standards Certification Training	June 25
Indiana Black Expo	July 18
Victim's Comp Training: Indianapolis Wishard Hospital	August 22
NACVCB National Conference	September 8 - December 8
Victim's Comp Training: Marion County Funeral Directors	September 17
Latino Coalition Annual Conference	September 18
Victim's Comp Workshop: Latino Coalition Annual Conference	September 18
ICADV Annual Conference	October 21 - 22
Victim's Comp Workshop: ICADV Annual Conference	October 22
Victim Service Division Sub-Grantee Training	November 5
INCASA Mock Trial	November 14

Figure 15: Victims Comp 2008 Calendar of Events

Next Steps

Moving forward the Victims Compensation will work to achieve the following:

- Implement a new software system to replace the existing Violent Crime Compensation database.
- Expand community outreach efforts and provide comprehensive training to all interested stakeholders.
- Identify and provide additional training opportunities for staff members to increase their job knowledge and performance.
- Implement best practice procedures to optimize service to Indiana crime victims.
- Develop and implement procedures to better track and collect restitution and punitive damage awards.
- Work with the State Budget Agency and federal funding partners to locate additional funding resources.



Youth Division

2008 Program Overview: Compliance Monitoring

Through federal funding received from the Office of Juvenile Justice and Delinquency Prevention (OJJDP), the Youth Division used 2008 to focus on addressing key initiatives such as Disproportionate Minority Contact (DMC), Mental Health, and Juvenile Detention Alternatives (JDAI).

“ In 2008, the Youth division was instrumental in spotlighting the state’s response to juvenile justice, child welfare, mental health and educational systems.”

Disproportionate Minority Confinement: 2008 Update

In 2008, the Youth division was instrumental in spotlighting the state’s response to juvenile justice, child welfare, mental health and educational systems. This examination inspired more than 500 community leaders representing more than 70 agencies throughout the state, to meet on a regular basis to discuss current policies and practices that contribute to DMC. As a result participants began to identify possible interventions that may be effective in reducing DMC. The Indiana Disproportionality Committee also partnered with other agencies throughout the state to assist with carving out legislation that would sanction a statewide commission to address DMC in the child welfare, juvenile justice, educational, and mental health systems.

Mental Health: 2008 Update

During 2008, the Youth division maintained its focus to engage in efforts that examined the prevalence of mental health issues among youth in the juvenile justice system. As reported last year, studies show that 50-70 percent of youth who are detained and incarcerated in the United States, have mental health disorders. The study also found that the majority of these youth are not being screened, accessed or treated for mental health disorders prior to or during confinement. In Indiana, a recent study of juvenile detention facilities found that more than half of the juveniles detained have mental health or substance abuse problems.

In an effort to further emphasize the importance of mental health screening in the juvenile justice system, the Youth division continued to fund Indiana's Juvenile Mental Health Screening, Assessment and Treatment Pilot Project instituted by the Porter County Circuit Court. This proactive and comprehensive effort involving multiple agencies and disciplines, ensures that juvenile offenders who are processed through Indiana's juvenile justice system are systematically screened, evaluated and treated accordingly for mental health disorders that otherwise may go undiagnosed. Properly diagnosing and addressing the mental health needs of juvenile offenders may decrease recidivism, and allow these youth to remain in their communities, homes and schools.

In addition to Porter County - Marion, Johnson, Clark, Bartholomew, and Lake Counties served pilot sites for this project. This project now includes four additional pilot sites in Delaware, Howard, La Porte, and Grant Counties bringing the statewide total to ten.

Juvenile Detention Alternative Initiative: 2008 Update

In September 2008, Marion County’s Juvenile Detention Alternative Initiative (JDAI) site was recognized its positive impact on Indiana’s juvenile justice system and several other counties throughout the state are working with the Annie E. Casey Foundation to secure funding for additional JDAI sites.

2008 Title II Program Areas & Appropriations

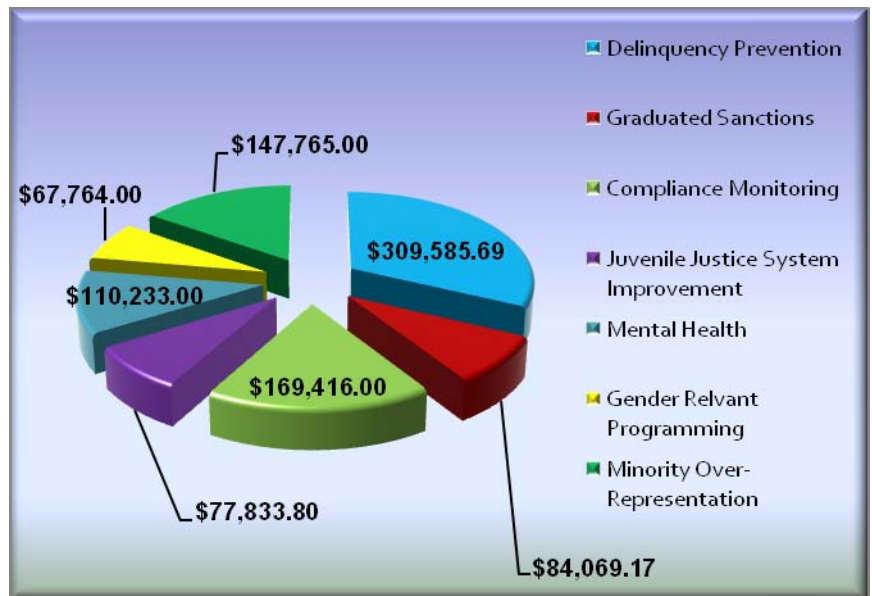


Figure 16: 2008 Title II Program Areas & Appropriations

Performance Measures

The overall purpose of the Title II Formula Grants program is to prevent delinquency in children. The Performance Measure that encompasses this goal throughout each of the purpose areas is: Number and percent of program youth who offend or reoffend. This, along with specific data for each purpose area, is collected from sub0grantee quarterly and reported to OJJDP on an annual basis.

Next Steps

Moving forward the Youth division will continue to seek additional funding opportunities to promote positive youth development among Indiana's juvenile population. Among the division's fixed priorities is providing optimal customer service to sub-grantees. The division continues to work with each sub-grantee in a "hands-on," advisory capacity so policy and program objectives are clearly stated and performance measures are sustained at higher levels. The division continues to provide sub-grantees have the necessary resources, training, and technical support needed to successful implement and operate programming.

The division will also work to expand its outreach efforts to promote awareness of the state's Enforcing Underage Drinking Laws (EUDL) initiative. The EUDL program traditionally relied largely on law enforcement partners to enforce EUDL through compliance checks and a case management system, which reduces a minor's access to alcohol. Moving forward, the division promote EDUL by supporting multi-media partnerships that target parents and teens with messaging that empowers teens to make positive choices, which lend to ending underage drinking. The division will continue to collaborate with other organizations guided by similar (youth-focused) missions, to collectively inspire measurable behavioral outcomes as it relates to educating the target audience regarding the dangers, consequences and impact of underage drinking.

2008 Juvenile Justice State Advisory Group

Roger Jarjoura (Chair)	Daimon Beathea
Robert Bingham	Edwin Buss
Susan Carpenter	Steve David
Martha Granger	Joe Guerrero
Rebecca Humphrey	Connie Keith
Stephen Luce	Terry Modesitt
Aaron Negangard	Jane Seigel
John Wanner	Mary Wellnitz
Tim Conrad (Youth Member)	Heather James (Youth Member)
Mary Kate Mullally (Youth Member)	Chanell Vavasseur (Youth Member)

The Governor's Council on Impaired & Dangerous Driving

The Governor's Council on Impaired & Dangerous Driving (the council) serves as the public opinion catalyst for statewide action to reduce death and injury on Indiana roadways.



The council serves as the traffic safety focal point in Indiana and provides ongoing support to state and local traffic safety advocates. The goal of the council is to facilitate the mission of the ICJI's Traffic Safety division, which is to reduce death, injuries and economic costs associated with motor vehicle crashes.

Additionally, the council works with the Traffic Safety division of the ICJI in an advisory capacity to ensure that funding received by this division from the National Highway Traffic Safety Administration (NHTSA) is effectively targeted and administered. The council's advisory board consists of a distinct group of volunteers who are appointed by the governor to make traffic safety policy recommendations.

2008 Governor's Council Members

Mr. Curtis Hill—Chair
Elkhart County Prosecutor

Superintendent Dr. Paul Whitesell
Indiana State Police

Chief David Gilbert
Indiana Police, Marion

Mr. Stephen Johnson
Indiana Prosecuting Attorney's Council

Dr. James E. Klaunig, M.D.
Professor of Toxicology, IU School of Medicine

Mr. Joseph E. Wainscott Jr., Executive Director
Indiana Department of Homeland Security

Dr. Marilyn Bull
Riley Hospital for Children

Mr. Jason Hutchens
Department of Homeland Security

Mr. Gary Secrest
Attorney General's Office

Dr. Dean Hawley
I.U. School of Medicine

Mr. Jim Downey
NHTSA, *(Ret.)*

Mr. David Heath
Alcohol Tobacco Commission

Mr. Todd Myer
Boone County Prosecutor's Office

Mr. Ron Stiver
Commissioner, Bureau of Motor Vehicles

Mr. Randy Koester
Indiana Department of Correction

Mr. Ed Perez
State Farm Insurance

Dr. Sue Ellen Reed
Indiana Department of Education

Ms. Kitty Greene
Indiana Mothers Against Drunk Driving (MADD)

Traffic Safety Division

In 2008, the Traffic Safety division renewed its approach to administering highway safety funds by shifting its focus from grants management to program development. This resulted in a year of significant achievements and overall improvements in traffic safety programming. With regard to persistent and ever-changing traffic trends on Indiana's roadways, the Traffic Safety division introduced new programming specifically aimed at countering aggressive driving behaviors such as speeding and red light running. These new programs also addressed dangerous driving behaviors among young drivers and motorcyclists. Anchor programs such as impaired driving and occupant protection continued to have a significant impact on driving alcohol-related crashes down and seat belt usage rates up.

The division also used 2008 to review each of its programs for inefficiencies, gaps in education and enforcement to ensure performance measures were consistent with programmatic objectives.

2008 Program Overview

Occupant Protection: 2008 Update

In 2008, Indiana's overall traffic-related fatalities fell to a record low. There were a total of 814 fatalities during the year - down by 84 in comparison to 2007, making 2008 the fifth consecutive year that the state recorded a reduction of traffic fatalities. Although it is difficult to ascertain the exact cause of this continuous trend, aggressive law enforcement efforts, backed by the state's primary seat belt law and the addition of a new dangerous driving program may be factors contributing to the decline in traffic-related fatalities.

“ Since 2005, the seat belt usage rate has increased nearly seven points, which translates to an estimated 419,553 additional motorists buckling up.”

Based on surveys conducted by the ICJI, a large number of Indiana motorists respond favorably to the enforcement messages of “*Click It or Ticket*” and “*Drunk. Driving. Over the Limit. Under Arrest.*” As a result, many motorists are aware that Indiana’s law enforcement agencies are actively enforcing traffic safety laws.

Additionally, in 2008 Indiana reported a record-breaking seat belt usage rate of 91.2, up more than two points from 2007. Since 2005, the seat belt usage rate has increased nearly seven points, which translates to an estimated 419,553 additional motorists buckling up. Indiana has also seen a dramatic increase in the seat belt usage rate among pickup truck drivers and occupants, rising more than 14 points since Governor Daniels signed Indiana’s new seat belt law into effect in 2007.

Each year the Traffic Safety division funds a roadside observational survey of seat belt use. The seat belt usage rates for each year are taken from this survey (see figure 17). During 2008, the division continued to support the Operation Pull Over (OPO) and Big City/Big County (BCC) enforcement programs, in conjunction with the national “*Click It or Ticket*” mobilizations. Four new BCC agencies and 15 new OPO agencies added in 2008 extended the coverage of law enforcement agencies conducting increased traffic safety enforcement in the state.

Indiana Seat Belt Usage Rates

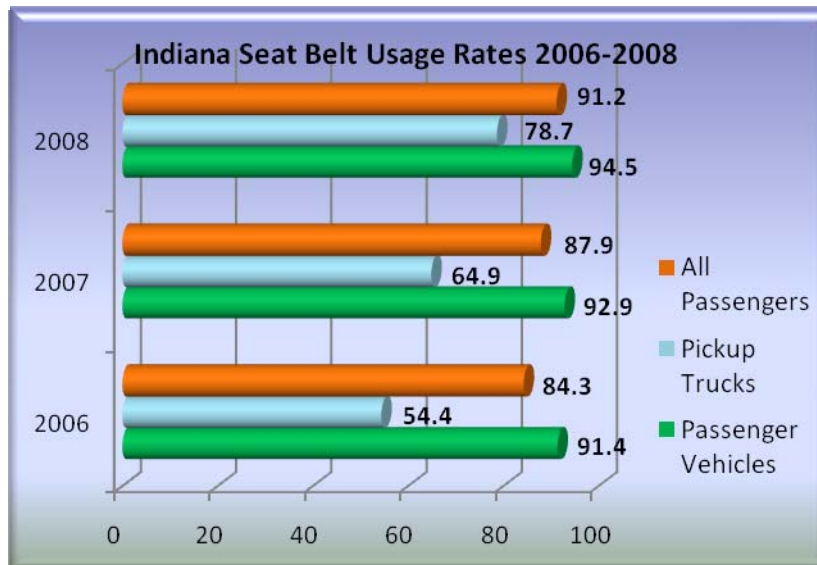


Figure 17: Indiana Seat Belt Usage Rates

During every blitz period worked in the OPO program in FY 2008, the rates for citations, seatbelt/child restraint violations (SB/CR), and DUI arrests increased from the corresponding blitzes in FY 2007. The enforcement programs together issued 185,013 seatbelt citations during 2008. This was an increase of 76,335 citations from 2007 (see figure 18). The most significant change occurred during Blitz 55 in 2008, where the contact rate increased from 1.70 to 3.32 per hour, the SB/CR rate increased from 1.57 to 2.04 per hour, and the DUI arrest rate increased from 9.19 to 4.55 per hour.

Indiana Seat Belt Citations Issued

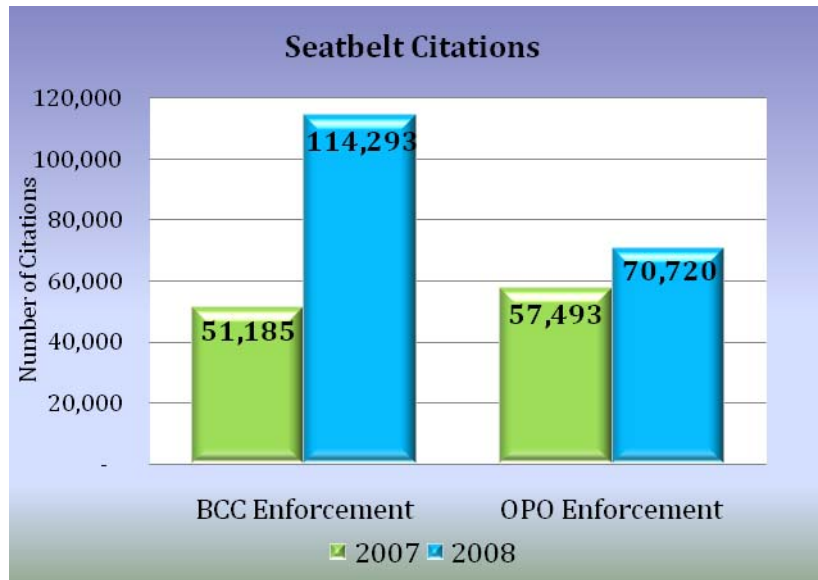


Figure 18: Indiana Seat Belt Citations Issued

The Indiana State Police (ISP) has 18 districts, all of which participate in the BCC program. ISP wrote 69,858 citations, conducted 4,068 seatbelt patrols and worked 25,958 hours in the BCC program.

Occupant Protection (Child Passenger Safety): 2008 Update

In 2008, the Automotive Safety Program (ASP) added 195 new Child Passenger Safety (CPS) technicians and 33 new law enforcement technicians. The addition of the technicians should help increase the proper fitting of children in car seats throughout Indiana. The ASP also reconvened the Automotive Safety Program Advisory Council, an organization representing the various advocacy groups for CPS.

Occupant Protection (Young Driver Program): 2008 Update

In 2008, the Traffic Safety division made young drivers (15-24) a priority focus due to this driving population's general lack of experience and increased likelihood of being involved in a traffic collision. For this reason, the division set out to

decrease the number of fatalities for young drivers 24 years of age and younger from 304 in 2006 to 295 in 2008. Results from 2008 indicate that Indiana continues to make strides in reducing young drivers involved in fatal crashes. In all, there were 255 young driver fatalities in 2008.

As part of a statewide, comprehensive effort to decrease crashes and fatalities among young drivers, Indiana Students Against Destructive Decisions (SADD) distributes a newsletter to more than 100 schools. Additionally, SADD traveled to sixty schools, churches and youth facilities throughout the state in 2008. SADD and student members have established ten new high school and middle school chapters across the state.

With a grant from Traffic Safety, in 2008 Clarian Health was able to award fifteen-mini grants to local schools. This was more than twice the number that Clarian awarded in 2007. Richmond High School (RHS) was among the sub-grantees. With this funding, RHS implemented the “No Red Asphalt at RHS: Give your blood to the community blood center instead of making a mess on the pavement” campaign – a campaign that received national recognition. Additionally, twelve of Richmond’s community schools stenciled “Buckle Up” in parking lot exits and spoke to 600 elementary school children about alcohol prevention and the importance of seatbelt use. Richmond’s Mayor proclaimed May as “National Youth Traffic Safety Month” due to RHS’s efforts.

During the summer of 2008, there was a renewed interest in Indiana’s Graduated Driver’s License (GDL) law. In an effort to advance Indiana’s efforts in raising awareness of this issue, a Clarian Health employee testified during a legislative summer study committee and encouraged the state legislature to consider placing a restriction on the use of telecommunication devices while driving on a probationary license. In addition to the telecommunications ban in the proposed GDL law, proponents will also attempt to increase the age that a teen can obtain a probationary license and the amount of parental supervised driving time before a teen obtains a license.

Impaired Driving: 2008 Update

The Traffic Safety division continued to make significant advancements in the area of impaired driving. As a result, many of the division's efforts are contributing to the state's decrease of alcohol-related fatalities. According to the National Highway Traffic Safety Administration (NHTSA), Indiana had the fourth lowest percentage of alcohol-related fatalities (.08 percent or greater) in the nation at 25.6 percent in 2007. This percentage is considerably lower than the current national average of 31.7 percent. Although great progress has been made in reducing the incidence of impaired driving in Indiana, it remains a persistent issue. For this reason, the Traffic Safety division will continue to fund DUI task forces throughout Indiana. These task forces conduct year round patrols and deploy highly effective tactics that assist them in detecting and arresting impaired drivers. After many years of trying, we clearly know what works. The combination of high visibility enforcement conducted by our more than 250 participating law enforcement agencies and frequent media advertising creates a heightened sense of awareness and are equally effective in deterring impaired driving.

Motorcycles: 2008 Update

Indiana motorcycle fatalities have been consistent with the national trend for several years. In 2008, the Traffic Safety division broadened their motorcycle program objectives to include motorcycle riders as opposed to just exclusively focusing on the general driving population. A new and comprehensive emphasis was placed on educating the motorcyclists about being properly licensed, taking appropriate training courses, and the importance of wearing protective gear. Currently, slightly more than 50 percent of motorcycle riders involved in a crash are properly licensed. The division will continue to partner with public and private organizations that have strong ties to motorcycle riders and enthusiasts. Building such partnerships will ensure that this demographic has access to information and resources that promote the use of safety gear and the importance of proper training skills.

Traffic Records: 2008 Update

The mission of the Traffic Records Coordinating Committee (TRCC) and traffic safety stakeholders is to make Indiana's traffic records systems more complete, accurate and timely. In 2008, the TRCC worked to increase the percent of electronic crash report submissions from 88 percent in 2007 in to 97.9 percent in 2008. As a result, 98 percent of crash reports were submitted electronically – up 10 points from 2007.

Additionally, 77.7 percent of reports were submitted within five days of a crash, up 18.7 percent from 2007.

Traffic records programming sought to increase the percentage of electronic crash report submissions from 88 percent in September 2007 and that goal was met and passed to nearly 98 percent electronic crash submissions in 2008 (see Graph 7).

“Indiana has improved to the point that the recommendations in the assessment report contain the least amount of recommendations any state has received in the past 40 state traffic records assessments.”

Annual Percentage of Electronic Crash Submissions

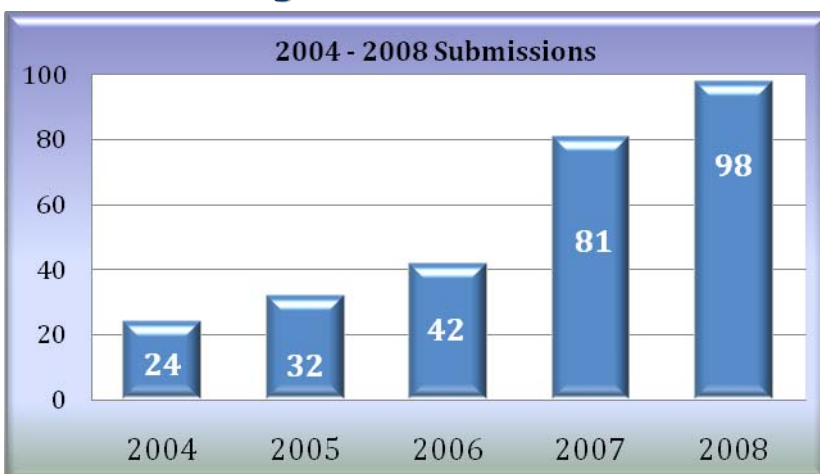


Figure 19: Annual Percentage of Electronic Crash Submissions

In an opening remark at the end of the Traffic Records Assessment during March of 2008, Jack Zogby, the team leader stated: “*Indiana has improved to the point that the recommendations in this assessment report contains the least amount of recommendations any state has received in the past 40 state traffic records assessments.*” The closing comment from the assessment team is a testament to the commitment of the TRCC and the stakeholders that strived to improve the traffic records system in Indiana.

In addition, the TRCC received a national “runner up” award at the International Traffic Records Forum in July 2008. This award was for the significant improvements in all aspects of traffic records. The award application was based on the complete cooperation of the TRCC in responding to the issues and responding to correct issues effecting the NHTSA assessment.

Electronic Citation and Warning System (eCWS): 2008 Update

In 2008, the Indiana Supreme Court’s Electronic Citation and Warning System (eCWS) received an honorable mention in the prestigious Best of the Web and Digital Government Achievement Awards, hosted by the Center for Digital Government. The eCWS system was honored in the Government-to-Government category.

The Judicial Technology & Automation Committee (JTAC), a division of the Indiana Supreme Court, division of State Court Administration was the lead agency for developing a *free* electronic citation program and database that would be made available to all law enforcement agencies in the state. The purpose of this project is to provide a statewide end-to-end solution for the electronic transmission of traffic violations. This project increases the efficiency and safety of officers, and streamlines systems that will build on a statewide case management system, which will include information sharing between Indiana’s court, clerks, the BMV and law enforcement agencies.

JTAC worked with the Traffic Safety division to train and deploy eCWS to 80 law enforcement agencies, including all troopers of the ISP in 2008. The division provided a total of 1,200 units of equipment for the program to law enforcement agencies through a 75/25 percent hard cash grant match. With additional agencies utilizing the eCWS free software and database on a regular basis the TSD will soon be able to utilize the statewide citation repository for analysis of program effectiveness in the coming years.

2008 Traffic Safety Program Area Budget Breakdown

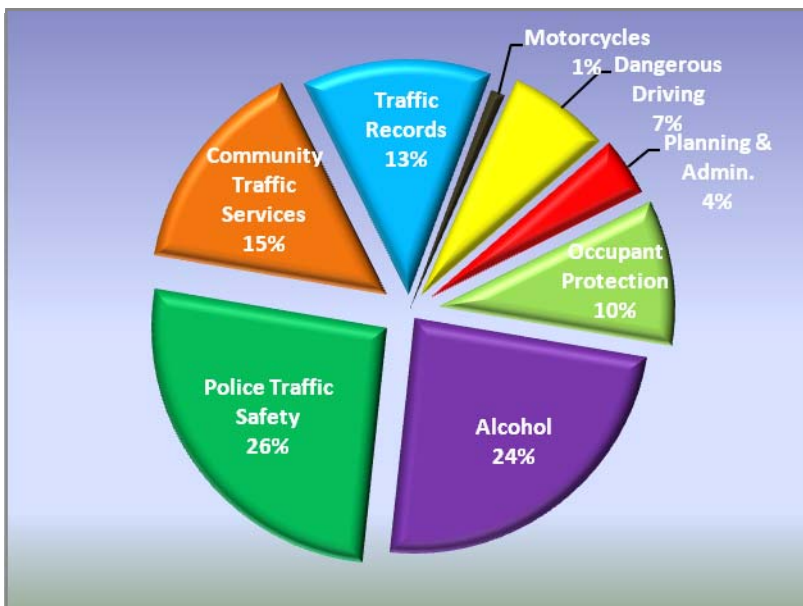


Figure 20: 2008 Traffic Safety Budget Breakdown by Program Area

2008 Highlights

The seven regional Law Enforcement Liaisons (LELs), collectively represent all 92 counties throughout the state of Indiana. LELs work at the community level as advocates for the implementation and administration of the state's traffic safety initiatives. Indiana's Annual Highway Safety Plan serves as the planning guide for the LELs. Annual site visits to law enforcement agencies, media events, as well as educating local communities about the importance of

following safe driving practices are all components of the LEL program.

“In 2008, the LELs recruited 17 law enforcement agencies in eight counties to enforce Indiana’s primary seat belt law on 156 miles of continuous highway on Indiana’s U.S. 40 during nighttime hours to kickoff the statewide CIOT mobilization.”

Programmatic highlights of the LEL program in 2008 included the recruitment of 15 new Operation Pull Over agencies and four Big City/ Big County agencies. The LELs continued to conduct both the pre and post statewide observational seatbelt surveys for *“Click It or Ticket”* (CIOT) as well as conducting another survey in December. For the 2008 CIOT national campaign the LELs successfully mobilized and recruited an additional 21 agencies to voluntarily participate during the CIOT mobilization.

This addition of agencies working CIOT brought the total number of agencies participating and reporting on enforcement activities to 73 percent, an all-time high. The LELs also worked to increase blood alcohol content (BAC) results submitted to FARS by following up with law enforcement agencies to locate these test results.

Additional highlights of the LEL program include their efforts in coordinating a number of local media events throughout the year to bring attention to traffic safety issues and programs. One example of increasing media exposure conducted by the LEL’s was through a new enforcement initiative conducted during CIOT called Reducing Auto Crashes through Corridor Enforcement (RACCE).

The LELs recruited 17 law enforcement agencies in eight counties to enforce Indiana’s primary seatbelt law along 156 miles of continuous highway on Indiana’s U.S. 40 during

nighttime hours to kickoff the statewide CIOT mobilization. This new take on CIOT generated extensive media coverage throughout the region.

Traffic Safety Division 2008 Calendar of Events	
JANUARY	
CODES/TRCC Monthly Meeting	9
Monthly Traffic Safety Meeting	10
Big City/ Big County (BCC) Meeting	11
Young Driver Safety Taskforce Meeting	15
Alcohol Assessment	January 27 - February 1
FEBRUARY	
Monthly Traffic Safety Meeting	13
CODES/TRCC Monthly Meeting	14
MARCH	
Blitz 54 (Occupant Protection/ DUI Focus)	7-23
Monthly Traffic Safety Meeting	12
CODES/TRCC Monthly Meeting	13
GHSA Executive Meeting	2-4
Traffic Records Assessment	2-7
Cathedral High School Safety Summit	15
Teen Driving Conference: Vigo Co. School Corp.	25
CPS & Young Driver Observational Surveys	1-30
APRIL	
Aggressive Driving Media Campaign	1-30
Regional LEL Meeting - Holland, MI	March 31- April 2
Lifesavers Conference	13-15
Monthly Traffic Safety Meeting	10
Big City/ Big County (BCC) Meeting	11
CODES/TRCC Monthly Meeting	9
Young Driver Safety Taskforce Meeting	22
CPS & Young Driver Observational Surveys	1-15
Seat Belt Observational Surveys	18-27
MAY	
Blitz 55 (Occupant Protection/ DUI Focus)	May 16 - June 1
Click It or Ticket Kick-off Event	7
Monthly Traffic Safety Meeting	14
CODES/TRCC Monthly Meeting	15
SafeKids. Injury Prevention Conference	29-30

Traffic Safety Division 2008 Calendar of Events (continued)	
JUNE	
GHSA Executive Meeting	8-10
Monthly Traffic Safety Meeting	14
CODES/TRCC Monthly Meeting	12
Seat Belt Observational Surveys	6-15
JULY	
Monthly Traffic Safety Meeting	9
CODES/TRCC Monthly Meeting	10
Big City/ Big County (BCC) Meeting	18
Traffic Records Forum - Orlando, FL	27 - 31
Grant Training - Warsaw	15
Grant Training - Jasper	22
Grant Training - Columbus	24
Grant Training - ISP Post 52	25
AUGUST	
Blitz 56 (DUI Focus)	August 15 - September 1
National DRE Conference - Indianapolis, IN	9-12
Monthly Traffic Safety Meeting	13
CODES/TRCC Monthly Meeting	14
SEPTEMBER	
GHSA Annual Meeting and Conference	7-10
Monthly Traffic Safety Meeting	10
CODES/TRCC Monthly Meeting	11
Seat Check Saturday	20
National Child Passenger Safety Week	21-27
OCTOBER	
CODES/TRCC Monthly Meeting	8
Speedway Pedestrian Safety Event	5

Figure 21: 2008 Traffic Safety Division Calendar of Events

2008 Legislative Summary

In 2008, there were no major legislative initiatives that had a direct affect on traffic safety in Indiana. There were, however a number of enhancements to the criminal code that strengthened current laws for traffic offenders. This legislative summary can be found in Appendix B. Traffic Safety Division—Legislative Summary.

Communications Division

The Communications division works to facilitate the mission of each program area within the ICJI by providing agency stakeholders, sub-grantees, the media, and the general public with information and resources that are consistent, relevant, and timely. The Communications division is also responsible for ensuring that the overall public relations and communications strategy for the agency is carried out as effectively and efficiently as possible.

Although the executive director is the official agency spokesperson, the communications director serves as the agency's media liaison. The Communications staff routinely interacts with members of the media to promote various campaigns and announce special projects, new legislation, grant solicitations, and other criminal justice efforts.

The Communications division coordinates all statewide advertising (e.g. radio, television, outdoor, and Internet) campaigns. The division also works to facilitate all media/marketing partnerships, and media interviews. The division responds to all external inquiries, prepares agency speeches and talking points and stages news conferences and other media events to build and enhance the ICJI's public profile and awareness of key initiatives. To achieve this, the division utilizes a mix of paid and earned multi-media activities.

Other responsibilities of the Communications division include planning, developing, writing and/or overseeing the development of agency documents, publications and other marketing and collateral materials. The Communications division makes key editorial decisions based on appropriate format and verifies the accuracy of all (research-based) data. Additionally, the Communications division is responsible for updating and maintaining the agency's website (content and layout).

Finally, the Communications division works internally with full-time and contractual staff members of the ICJI and externally with elected and appointed officials, and other

public and private representatives to best meet the agency's overall objectives.

Communications Implementation

During 2008, the Communications division sharpened its focus to support a variety of promotional partnerships with many moving parts. This integrated approach to marketing and advertising provided the ICJI with variety of mediums to most effectively reach stakeholders, target audiences and the general public with criminal justice and traffic safety messaging. As a result, the Communications division achieved a strong communications momentum with these groups throughout the year, as indicated by Gross Rating Points achieved, earned media reports and brand recognition among those surveyed and/or observed. The division relies on this type of tangible evidence to measure the impact of its efforts against real behavioral outcomes.

Funding & Planning

The Communications Director manages a \$1 million plus (federal) communications budget on behalf of the ICJI's Traffic Safety division. Each year the Communications division is required to submit a Communications Plan as part of Indiana's Highway Safety Plan, which details year-round promotional activities and (paid) expenditures. This plan is ultimately reviewed and approved by National Highway Traffic Safety Administration.

The Communications Plan ensures that all promotional and outreach efforts are planned, coordinated, budgeted and effectively targeted. The success of these efforts relies on the ICJI partnering with allied organizations with the capacity to extend exposure of the Traffic Safety division's key messages and initiatives.

Additionally, the Communications division develops and produces supplemental collateral materials to further brand and enhance key criminal justice related messages throughout the year. This consistent and frequent stream of public outreach results in news coverage and heightened exposure throughout the state, which inspire desired behavioral outcomes.

The goal of the ICJI's marketing and communications efforts is to raise awareness and educate the general public/target audiences who have been identified as at-risk, high-risk, underserved, or overrepresented in the criminal justice system. With each activity, the Communications division works internally with each division or externally with the state's advertising agency to:

- Develop specific communications strategies that support both policy and programmatic objectives.
- Analyze data to effectively target communication resources to maximize return on investment.
- Develop and execute successful media campaigns.
- Build and maintain mutually beneficial partnerships that offer sustained exposure, high frequency and reach, with added-value enhancements.

2008 Highlights

In February 2008, Executive Director Moore joined the ICJI. With a new director on board, the Communications division continued to seek and engage in partnerships that advanced Director Moore's vision for the agency and resulted in the ICJI's key initiatives gaining increased visibility.

Executive Director Moore immediately hit the ground running with National Crime Victims Rights Week (NCVRW). During this time he made several appearances in support of special vigils and ceremonies hosted by sub-grantees and allied agencies throughout the state. In an effort to raise awareness among Hoosiers about the devastating and

far-reaching impact that crime has on victims and communities as a whole, he encouraged all Hoosiers to support this state and national initiative. With the theme "Justice for Victims, Justice for All," NCVRW was observed across the nation and throughout Indiana during the week of April 13–19, 2008.

Each year the division takes an even more holistic approach to planning in order to achieve statewide impact and greater results. This section highlights how Hoosiers were impacted in various arenas throughout the year by the messages of the ICJI.

2008 Public Safety and Criminal Justice Partners

- Indiana & Purdue Universities
- Indiana State University
- Indiana Pacers
- Indianapolis Colts
- Indiana State Fair
- Ft. Wayne Wizards
- Indiana Sports Corporation (Big Ten Men's & Women's Basketball Tournaments)
- Indiana Black Expo
- Miracle Ride Foundation (Riley Miracle Ride)
- Abate ("The Boogie")
- Florida Family Council ("All Pro Dads")
- Office of the Governor
- Office of the Mayor
- Indiana State Police
- Indian Department of Correction
- Indiana Department of Education
- State Farm Insurance
- Indianapolis Motor Speedway
- Indiana SADD
- Clarian Health
- Automotive Safety Program
- ABATE

- Indiana Youth Institute (“Kids Count” Conference)
- New Horizons
- Indiana Coalition Against Domestic Violence
- Latino Coalition Against Domestic Violence
- Many Voices, One Vision



All Pro Dads is an event that uses professional athletes and coaches, such as former Indianapolis Colts’ coach, Tony Dungy to endorse the values and importance of fatherhood. As an event partner, the ICJI hosted a table and had the opportunity to cross-promote messaging to attendees from its Youth and Substance Abuse divisions.



A partnership with the Indiana Black Expo (see page 93) allowed the ICJI to comprehensively promote its programs and services to more than 300,000 attendees who come from all over the state of Indiana to attend this widely-celebrated event that has a major impact on the city of Indianapolis and the state of Indiana.



As part of Traffic Safety's Indiana Pacers promotion, the Governor's Council on Impaired and Dangerous Driving was the presenting partner of the Conseco Fieldhouse Designated Driver Program. This program encouraged the use of designated drivers and rewarded those who signed up as such with free soft drinks.

Sky beams located in the Conseco parking garage in downtown Indianapolis featured "Buzzed Driving is Driving" messaging, immediately catching the eye of fans leaving and entering the venue for all events.



Our sports-marketing partnership with Indiana University provided multiple opportunities to reach the target audience with traffic safety messaging. Promotional elements included broadcast media, print media, prominent on-site signage, video board messaging, and live PA announcements during men's and women's basketball games. "Buckle Up" and "Buzzed Driving" signage (above) featured at Indiana State University. Partnership elements also included: video board messaging and radio and print advertising.

Traffic Safety Communications

Impaired Driving/ Riding

In 2007, 253 people were killed or injured in Indiana alcohol-related crashes. In 2008, the Communications division promoted both enforcement and social responsibility messaging to reinforce the consequences and dangers of driving while impaired and the benefits of designating a sober driver. In March 2008, in support of Operation Pull Over Blitz 54 (covering St. Patrick's Day), the division aligned with state and local partners and relied on targets earned media strategies to leverage the paid statewide media flight. News releases and talking points were distributed statewide, radio and television interviews were conducted, and local and regional media events were held to create behavioral change among the target audience during this high-risk time.

In further support of Blitz 54, the communications division partnered with the Marion County Traffic Safety Partnership, the Indianapolis Metro PD, Indiana State Police and others to host a media event at the Marion County Arrestee Processing Center. This event was a great success, as the intent was to show the target audience how impaired drives are processed from arrest to confinement.

The Communications division staged a mock procedure using a volunteer ICJI staff member to pose as a DUI offender. This mock procedure provided the media with perspective how an offender is processed and covered sobriety testing, fingerprinting, confinement and a court arraignment. This event was highly publicized and received a great deal of local and regional media coverage.

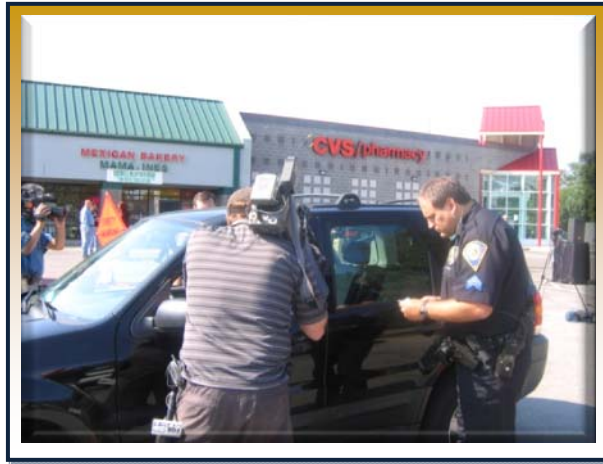




Members of the Indianapolis Metropolitan Police Department and the ICJI staff kick off Blitz 54 at a news conference held at the Arrestee Processing Center (Top); an ICJI volunteer gets “booked” on DUI charges for the media to obtain footage.

To kick off the “Drunk Driving. Over the Limit. Under Arrest.” (Blitz 56) crackdown, the communications division specifically geared messaging towards Spanish-speakers to educate them about Indiana’s enforcement efforts. The Communications division partnered with leaders from the Mayor’s Office, the Office of the Governor and Spanish language television station WIIH to create press releases and advertisements for Spanish speakers. This was also an opportunity for traffic safety partners and community leaders to reach out to Indiana’s Latino population on a statewide level.





The media event for the annual Drunk Driving. Over the Limit. Under Arrest blitz was held in a retail parking lot at an intersection frequently used to conduct sobriety checkpoints near downtown Indianapolis. Members of the Indiana State Police, Indianapolis Metropolitan Police Department, and staff from both ICJI and the Indiana State Department of Health were on hand for the event.

With the assistance of Indiana's Law Enforcement Liaisons (LELs), media events were also held in Vanderburgh County as well to promote efforts within the southern region of the state.

The motorcycle media budget was also maximized in the area of impaired riding, as a great deal of emphasis was placed on this new initiative in 2008 through impaired driving campaigns held throughout the riding season.

Speed

This new advertising campaign launched in FY08 and was well received by Indiana residents. The creatives were dynamic and attention grabbing and proved to resonate with the target audience. There was a considerable value add component in the airing of spots statewide during this campaign. Moving forward, Speed will continue to be an initiative that the Communications division will focus on each spring.

Occupant Protection

To kickoff of the 2008 "Click It Or Ticket" (Blitz 55)

enforcement mobilization, the Communications division coordinated a media event at the world-renowned Indianapolis Motor Speedway. During the peak of race season, the announcement was made even more significant with the appearance of Indy Race Car Driver Sarah Fisher. Through collaboration with AAA Hoosier Motor Club, Ms. Fisher appeared to lend her support by reiterating the importance of wearing a seatbelt - in every vehicle, at all times in all seating positions. The event was also significant as NHTSA Senior Associate Administrator of Traffic Injury Control Brian McLaughlin.



The Communications division organized a media event at the Indianapolis Motor Speedway to kickoff Indiana's 2008 Click It or Ticket mobilization. (Top) One of the featured speakers, Indy Car Driver, Sarah Fisher, buckles up. (Below) Media sets up to cover the event.



In 2008, Indiana's seatbelt usage rate increased to more than 90 percent. In order to tout this significant ranking, the Communications division distributed statewide news releases that generated a great deal of media coverage in the form of radio and television interviews.

The division also had a presence at the Indiana State Fair to promote seatbelt use (See photos below).





Buckle Up, Indiana! Fairgoers at the state fair visited the “Buckle Up, Indiana Free Stage” for live performances and to learn more about Indiana’s traffic safety laws from ICJI staff volunteers. With the centralized location and draw of performing artists from across the state, Hoosiers were reminded to buckle their seat belts – every seat, every trip, every time. (Top) Buckle Up, Indiana Free Stage; (Below) The Buckle Up, Indiana booth.

This partnership included an effective mix of media elements, such as radio, print media, live PSAs, various forms of signage and a “Buckle Up Indiana” main stage promotion. The “Buckle Up Indiana” message was prominently displayed as the backdrop on a stage where many local acts performed. Since this partnership took place during a non-enforcement period, this was a key time to emphasize social norming messaging and maintain communication with the target audience. Through this partnership, the Communications and Traffic Safety staff engaged State Fair attendees in targeted activities that were designed to increase their knowledge of Indiana’s seatbelt and child passenger safety laws and the importance of each. The Communications division also worked with a t-shirt vendor prior to the event to design eye catching t-shirts branded with the “Buckle Up Indiana” logo. These t-shirts were distributed as premium items on a first come, first served basis to fair attendees that visited the Traffic Safety table. Many of those that received these t-shirts wore them upon receipt, and essentially became walking advertisements for the Buckle Up Indiana message.

In a related effort to increase awareness about the lifesaving benefits of child safety seats, the Communications division partnered with the Automotive Safety Program, Babies R Us, Toys R Us and Safe Kids Indiana to host a Child Seat Check clinic during child passenger Safety Week (September 21-27, 2008.) During this event, both English and Spanish speaking certified technicians were on hand to conduct free child safety seat inspections and distribute child safety seat vouchers. Technicians also inspected vehicles for outdated and recalled seats. Child Passenger safety advocates held similar events on this day at 11 other locations throughout the state, which helped to achieve momentum and heighten awareness.

To create a visual impact during this event, the Communications division staged a car seat crush, where all recalled seats were demolished by a trash compactor. The intent of this demonstration was to send a strong message to parents and caregivers that recalled seats should never be used, as they pose a great danger to the safety of children. This earned media effort provided the Communications and Traffic Safety staff the opportunity to educate parents and caregivers about the importance of child restraints. During these clinics, Child Passenger Safety partners and certified technicians answered many questions from parents and dispelled common myths about child passenger safety laws and best practices.



Volunteers from Automotive Safety check out seat safety for little ones and their families on Seat Check Saturday.



Workers from Indianapolis' Department of Public Works help to crush car seats that are unsafe. More than 50 were crushed at this event alone.

In October 2008, the Traffic Safety and Media divisions partnered with State Farm Insurance, Indiana Students Against Destructive Decisions (SADD) and state legislators to kickoff National Teen Driver Safety Week (October 19-25). The event was held in the Indiana Statehouse Rotunda to call attention to the serious nature of teen driving deaths and the underlying causes.

Subsequent public relations events were hosted by Indiana SADD chapters throughout the state during this week to sustain awareness among teens and their parents about the dangers of distracted driving:

- **October 21, 2008**
Southmont High School
Crawfordsville, IN
Indiana SADD hosted several events to demonstrate the effects of alcohol by inviting students to simulate the effect of impaired driving.
- **October 23, 2008**
Indiana University
Bloomington, IN
- **October 24, 2008**
Barr Reeve High School
Montgomery, IN
Indiana SADD and the Traffic Safety division hosted a "Quick Click Challenge" where students competed to complete a seat belt-related task. Participants were also invited to play games while wearing "drunk goggles," to increase their understanding of the effects of alcohol on motor skills.
- **October 28, 2008**
Elkhart County
Area schools participated in the Drive Rite Teen Driving Conference where students learned more about traffic safety.



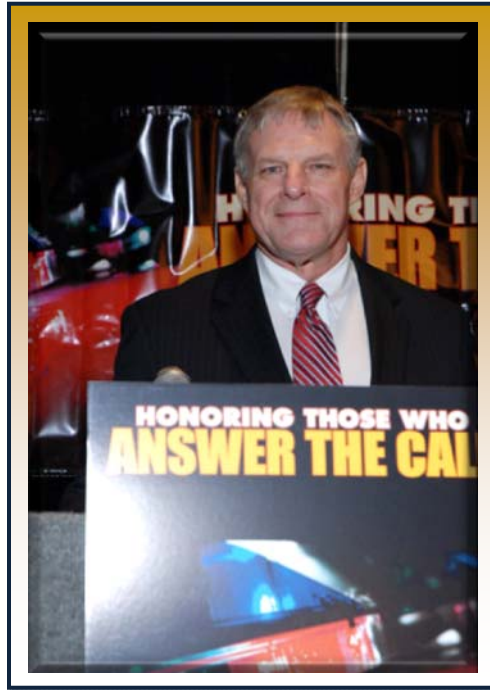
An assortment of 153 pairs of shoes was placed on display in the State Capitol to represent the 153 teen drivers killed on Indiana roadways in 2007. A total of 10 news stories were broadcast statewide promoting Teen Driver Safety during this week.

Motorcycles

With support from motorcycle safety partners statewide, the Communications division was able to make considerable headway into growing the motorcycle safety and awareness program. The Indiana Criminal Justice Institute (ICJI) and the Governor's Council on Impaired & Dangerous Driving joined with state, local and federal officials in Lafayette to proclaim May as Motorcycle Safety and Awareness Month. The initiative was launched with a spring billboard campaign targeting Marion, Lake, Allen, Tippecanoe, and Elkhart Counties, as these were identified as the areas highest number of fatalities statewide.



Outdoor billboard promoting motorcycle safety and awareness – May, 2008.



Executive Director T. Neil Moore presides over the 2008 Operation Pullover Banquet. (Top) Attendees enjoy the banquet (Below). Each year, the Communications and traffic Safety divisions coordinate the banquet, which pays tribute to more than 250 state and local law enforcement agencies that devote overtime hours to enforce Indiana's traffic safety laws throughout the year.



2008 Operation Pullover Keynote Speaker, Garry L. Parker, delivers a powerful speech.

Next Steps

The Communications division will continue to cultivate relationships with a network of partners to ensure adequate and consistent exposure of messaging, with the intent of informing educating the public and creating a safer Indiana. Over the last three years alone, the Communications division has initiated a number of major projects to better communicate with grantees, target audiences and stakeholders while serving the public's interest.

2008 Financial Summary

Grant Awards by Program

ICJI 2008 Grant Awards	
Division	Amount
Drug & Crime	\$17,388,230
Traffic Safety	\$14,377,192
Victim Services	\$75,000
Victims Compensation	\$2,195,754
Youth	\$931,000
Substance	\$172,627
Total:	\$35,139,803

Figure 22: ICJI Grant Awards by Program